

**Independent School District No. 14  
Fridley, Minnesota**

**Financial Statements**

**June 30, 2017**



**Independent School District No. 14**  
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**Independent School District No. 14  
Board of Education and Administration  
June 30, 2017**

<u>Board of Education</u>	<u>Position</u>	<u>Term Expires</u>
Marcia Lindblad	Chair	January 1, 2018
Kim Sampson	Vice Chair	January 1, 2020
Donna Prewedo	Clerk	January 1, 2020
Mary Kay Delvo	Treasurer	January 1, 2018
Carol Thornton	Director	January 1, 2018
Chris Riddle	Director	January 1, 2020
<u>Ex Officio Member</u>		
Peggy Flathmann	Superintendent	

## Independent Auditor's Report

To the School Board  
Independent School District No. 14  
Fridley, Minnesota

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 14, Fridley, Minnesota, as of and for the year ended June 30, 2017, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



## **Opinions**

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 14, Fridley, Minnesota, as of June 30, 2017, and the respective changes in financial position thereof, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and the Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the financial statements.



**Other Matters (Continued)**

*Other Information (Continued)*

The accompanying supplementary information identified in the Table of Contents and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2017, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "BerganKDV Ltd." followed by a period.

Minneapolis, Minnesota  
December 11, 2017

## **Independent School District No. 14 Management's Discussion and Analysis**

This section of Independent School District No. 14 (the "District") annual financial report presents its Management's Discussion and Analysis (MD&A) of the District's financial performance during the fiscal year ending June 30, 2017. Please read it in conjunction with the District's financial statements, which immediately follow this section.

### **KEY POINTS OF INTEREST**

- The District's Governmental Funds Balance Sheet reflects an Unassigned General Fund balance of \$1,994,220. This is a decrease from the prior year of \$455,106.
- The total General Fund balance of \$5,353,187 is an increase of \$439,738 from the prior year.
- The government-wide Statement of Activities shows a decrease in net position of \$7,477,534.
- The net position value on the government-wide Statement of Net Position is a deficit of \$28,810,562. Net position value is similar to the Balance Sheet's Equity for Private Sector businesses.
- Total government wide long term liabilities is \$67,520,326 and is comprised of \$61,676,190 in General Obligation (G.O.) Bonds, \$4,567,097 in capital leases and \$1,277,039 of severance and compensated absences payable.
- The District's investment in capital assets, net of depreciation, is \$49,780,544. The increase from the prior year of \$13,122,125 is primarily due to construction taking place with the funds from the passage of the November 2015 referendum. The G.O. bonds plus the capital leases (the debt related to investment in capital assets) exceeds the investment in capital assets by \$4,415,692.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of two parts: MD&A (this section) and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the District:

The first two statements are government-wide financial statements that provide both short-term and long-term information about the District's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements. The governmental fund statements tell how basic services such as regular and special education are financed in the short term as well as what remains for future spending. Fiduciary fund statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements.

Figure A-1 on the next page shows how the various parts of this annual report are arranged and related to one another.



**Independent School District No. 14  
Management's Discussion and Analysis**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

<b>Figure A-2 Major Features of the District-Wide and Fund Financial Statements</b>			
	<b>District-Wide Statements</b>	<b>Fund Financial Statements</b>	
		<b>Governmental Funds</b>	<b>Proprietary Funds</b>
Scope	Entire District (except fiduciary funds)	The activities of the District that are not fiduciary, such as special education and building maintenance	Activities of the District operates similar to private business - Internal Service Fund
Required Financial Statements	- Statement of Net Position - Statement of Activities	- Balance Sheet - Statement of Revenues, Expenditures, and Changes in Fund Balances	- Statement of Net Position - Statement of Revenues, Expenses and Changes in Fund Net Position - Statement of cash Flows
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of Asset/Liability Information	All Assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities both financial and capital, and short-term and long-term
Type of Inflow/Outflow Information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when good or services have been received and related liability is due and payable	All revenues and expenses during the year, regardless of when cash is received or paid

**Government-Wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

## **Independent School District No. 14 Management's Discussion and Analysis**

### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

#### **Government-Wide Statements (Continued)**

The two government-wide statements report the District's net position and how they have changed. Net position, the difference between the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, are one way to measure the District's financial health or position.

Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively. To assess the District's overall health, one should consider additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

The District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that indicates whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs and obligations.

### **FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE**

The Statement of Net Position identifies current assets and liabilities from noncurrent assets and long-term debt respectively. The ratio of these current assets of \$38.1 million to current liabilities of \$10.7 million is 3.6. A "current ratio" greater than 1.0 indicates that sufficient assets are available that can be converted to cash to meet District obligations payable over the next 12-month period.

The Statement of Net Position includes noncurrent assets not reported on the governmental funds balance sheet. These noncurrent assets include the total acquisition cost of the District's capital assets less accumulated depreciation. During the year, the District acquired \$15,991,641 of additional capital assets. The majority of this increase is comprised of work in progress related to the completion of the remodel and renovation of the High School as well as the remodel and renovation of the Middle School and the completion of the building additions to Stevenson Elementary and Hayes Elementary. The remaining capital asset additions consist of purchases associated with the District's Long-Term Facilities Maintenance program. Depreciation expense for the year equaled \$2,866,298. The current year depreciation expense was less than the increase in new investment in capital equipment resulting in an increase in the net capital asset total to \$49,780,544 compared to \$36,658,419 for the prior year.

**Independent School District No. 14  
Management's Discussion and Analysis**

**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)**

Related to the noncurrent assets are the general obligation bonds. In February of 2016 the District issued \$16,740,000 Alternative Facilities Refunding Bonds, Series 2016B, for the advanced refunding of a portion of the G.O. Alternative Facilities Bonds, Series 2007A. On February 1, 2017, the G.O. Alternative Facilities Bonds, Series 2007A call date was reached, and with the refunding of the Bond, the associated liability was removed from the Statement of Net Position, along with \$19,826,734 in cash with fiscal agent reserved as payment for the calling of the Bond. On February 15, 2017, the District issued \$1,960,000 G.O. Tax Abatement Bonds, Series 2017A. The proceeds will fund parking lot construction projects throughout the District. The District issued \$25,890,000 G.O. School Building bonds, Series 2016A in the February of 2016. The voters of the District authorized the school building issue in November of 2015. Over the course of 3 years, the proceeds will fund safety and security upgrades, deferred maintenance, building renovations, technology improvements, and building additions. Other general obligations include an OPEB bond issued in 2009 with a 15-year maturity to fund the districts obligation for retiree insurance benefits. The remaining liability on these bonds, net of unamortized premiums, as of June 30, 2017, is \$61.7 million. The capital asset additions and the amortization of the general obligation resulted in an increase of \$896,626 in the net investment in capital assets total compared to the prior year.

Additional long-term debt for severance pay (employee separation pay based on unused sick time) is \$0.9 million. This includes \$0.2 million owed to employees who have retired prior to June 30 and an estimate of \$0.7 million for employees who qualify or will qualify for retirement at a future date.

Due to changes, primarily in actuarial assumptions used by the State of Minnesota's public pensions, the District reported a total net pension liability of \$82.4 million, an increase of \$58.7 million from the previous year. As a result of the changes in actuarial assumptions, the District also reported an increase related deferred outflows of resources related to pensions of \$46.8 million.

Overall, the District's net position decreased \$7,477,534 during the year from current year operations and total net position decreased to a deficit of \$28.8 million.

**Independent School District No. 14  
Management's Discussion and Analysis**

**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)**

**Figure A-3  
Condensed Statement of Net Position (in Thousands of Dollars)**

	<u>2017</u>	<u>2016</u>	<u>Percent Change</u>
Current and OPEB assets	\$ 38,121	\$ 70,566	(46.0%)
Capital assets	<u>49,781</u>	<u>36,658</u>	35.8%
Total assets	<u>87,902</u>	<u>107,224</u>	(18.0%)
Deferred outflows of resources	<u>51,428</u>	<u>4,589</u>	1,020.7%
Current liabilities	10,690	31,612	(66.2%)
Long-term liabilities	<u>146,526</u>	<u>89,143</u>	64.4%
Total liabilities	<u>157,216</u>	<u>120,755</u>	30.2%
Deferred inflows of resources	<u>10,924</u>	<u>12,391</u>	(11.8%)
Net investment in capital assets	(4,415)	(5,312)	16.9%
Restricted for debt service	226	-	100.0%
Restricted for other purposes	1,377	1,048	31.4%
Unrestricted net position	<u>(25,998)</u>	<u>(17,069)</u>	52.3%
Total net position	<u>\$ (28,810)</u>	<u>\$ (21,333)</u>	(35.0%)

**Independent School District No. 14  
Management's Discussion and Analysis**

**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)**

**Figure A-4  
Changes in Net Position from Operating Results (in Thousands of Dollars)**

	<u>2017</u>	<u>2016</u>	<u>Percent Change</u>
<b>Revenues</b>			
Program revenues			
Charges for services	\$ 2,708.3	\$ 2,922.3	(7.3%)
Operating grants and contributions	18,725.1	18,531.8	1.0%
Capital grants and contributions	595.3	591.8	0.6%
General revenues			
Property taxes	9,111.9	8,431.3	8.1%
State formula aid	21,419.0	19,302.8	11.0%
Other	257.5	221.7	16.1%
Total revenues	<u>52,817.1</u>	<u>50,001.7</u>	<u>5.6%</u>
<b>Expenses</b>			
Administration and district support	4,633.7	3,576.7	29.6%
Instruction, pupil support, student food, and transportation services	44,398.3	32,712.6	35.7%
Sites and buildings	2,913.3	3,012.6	(3.3%)
Community services	2,980.5	2,643.3	12.8%
Interest and fiscal charges on long-term debt	2,464.7	2,169.3	13.6%
Fiscal and other fixed cost programs	166.1	166.6	(0.3%)
Unallocated depreciation (buildings)	2,738.0	2,303.7	18.9%
Total expenses	<u>60,294.6</u>	<u>46,584.8</u>	<u>29.4%</u>
 Increase (decrease) in net position	 <u>\$ (7,477.5)</u>	 <u>\$ 3,416.9</u>	 <u>(318.8%)</u>

The Statement of Activities is government-wide and, like the Statement of Net Position, the first year it was prepared was 2003. Figure A-4 illustrates that a decrease in net position of \$7,477,534 is attributable to activity during the year.

## **Independent School District No. 14 Management's Discussion and Analysis**

### **FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)**

The pie chart in Figure A-5 on the following page shows the sources of District revenues. Program revenues include operating grants and contributions which totals 36% of total revenue. Operating grants and contributions consists mostly of state and federal funding of special education and other state and federal categorical spending. Charges for services, comprised of mostly special education tuition billings, food service and kids key club receipts make up 5% of revenue. Capital Grants consisting of state aid for operating capital is 1% of revenue.

General revenues include the state aid formula which accounts for 41% of the District's total funding. Property taxes make up 17% of the total funding.

Revenues for the year increased by \$2,815,400 or 5.6%. State categorical aids increased compared to the prior year by 11.0%, or \$2,116,200. Property tax levy revenues increased 8.1%, or \$680,600. Both of the changes in state aid and tax levy are mainly due to increases in District enrollment. Charges for services decreased \$214,000, or 7.3%, as there was a decrease in third-party revenue received for medical assistance billing.

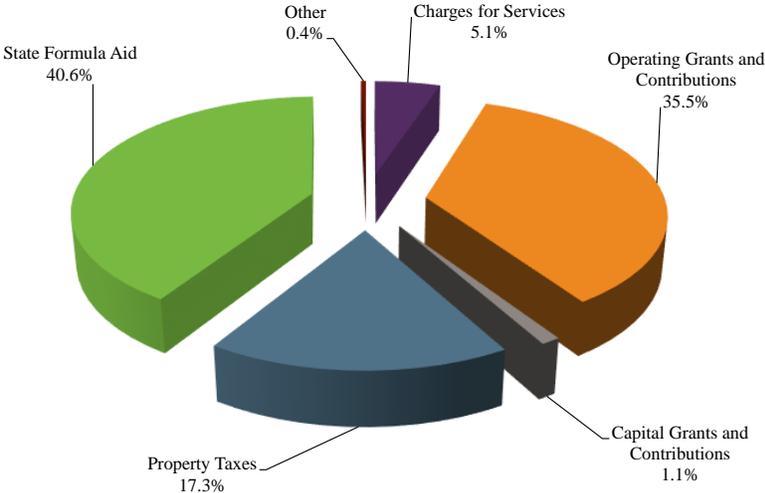
Expenses for the year were \$13,709,800, or 29.4%, higher than the previous year. Increases in building construction costs and employee contract increases, as well as the refunding of a bond and pension expense additions resulting from assumption changes and reconciliation of actuarial estimates to actual performance during the year were the drivers of the increase.

The pie chart illustrated in Figure A-6 on the following page indicates the costs of the District's programs and services. The District's expenses predominantly related to instructing students and pupil support (including food service and student transportation) accounted for 74% of the government-wide expenditures, which is consistent with the percentage of government-wide expenditures in prior years. Sites and buildings were 5%, administration and district support services accounted for 8%, community services expenditures were 5% and less than 1% was spent on fiscal and other fixed programs. Interest expense on the District's outstanding long-term debt was 4% and 5% of expense was attributable to unallocated depreciation (buildings).

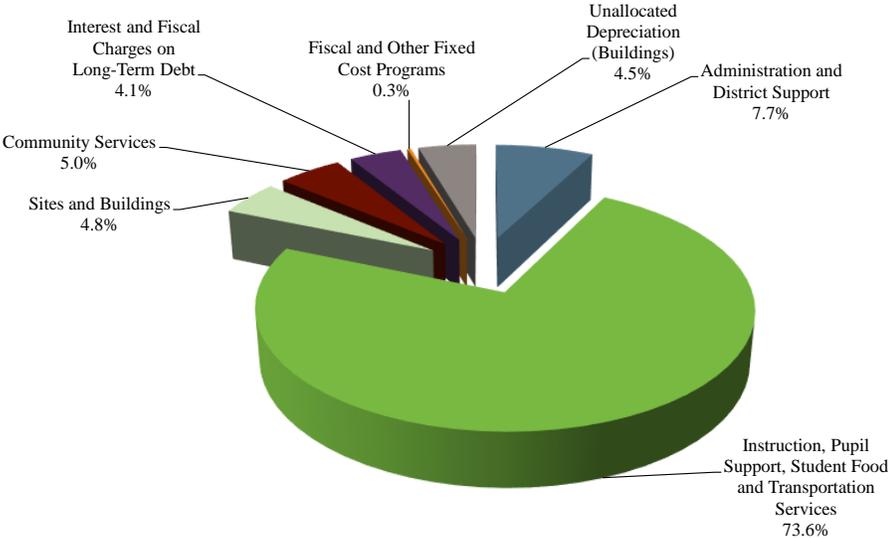
**Independent School District No. 14  
Management's Discussion and Analysis**

**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)**

**Figure A-5  
Sources of Revenue for Fiscal Year 2017**



**Figure A-6  
Expenses for Fiscal Year 2017**



**Independent School District No. 14  
Management's Discussion and Analysis**

**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)**

Figure A-7 presents the cost of the major District activities. The table also shows each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for the specific programs). The net cost shows the financial burden placed on the District's taxpayers by each of these functions.

**Figure A-7  
Net Cost of Activities (in thousands of dollars)**

	Total Cost of Services			Net Cost of Services		
	2017	2016	Percent Change	2017	2016	Percent Change
Administration/District Support	\$ 4,634	\$ 3,577	29.5%	\$ 4,616	\$ 3,558	29.7%
Regular Instruction	22,768	15,328	48.5%	14,230	6,576	116.4%
Vocational Instruction	540	267	102.2%	515	232	122.0%
Special Instruction	10,738	8,596	24.9%	4,408	2,329	89.3%
Instructional Support	3,465	2,758	25.6%	2,557	1,918	33.3%
Pupil Support Services	5,041	4,039	24.8%	4,092	3,072	33.2%
Sites and Buildings	2,913	3,012	(3.3%)	2,277	2,341	(2.7%)
Fiscal and Other Fixed Programs	166	167	(0.6%)	166	167	(0.6%)
Food Service	1,847	1,726	7.0%	(283)	(297)	(4.7%)
Community Services	2,980	2,643	12.8%	485	170	185.3%
Unallocated Depreciation	2,738	2,303	18.9%	2,738	2,304	18.8%
Interest on Long-Term Debt	2,465	2,169	13.6%	2,465	2,169	13.6%
Total	\$ 60,295	\$ 46,585	29.4%	\$ 38,266	\$ 24,539	55.9%

- The cost of all District activities this year was \$60.3 million.
- Users of the District's programs financed some of the costs (\$2.7 million).
- The federal and state governments subsidized certain programs with operating and capital grants and contributions (\$18.7 million).
- District and state taxpayers financed most of the District's activity, \$21.4 million from unrestricted state aid and \$9.1 million from property taxes.
- Investment and other income was consistent from 2016 to 2017.

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

As the District completed the year, its governmental funds reported a combined fund balance of \$16,149,813. This is a decrease of \$31,654,675 from last year. This decrease largely resides in the debt service fund as a debt refunding occurred during the year, as well as in the capital projects fund, with the District spending down bond proceeds for the second year of remodeling and reconstruction projects in the District.

## **Independent School District No. 14 Management's Discussion and Analysis**

### **FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (CONTINUED)**

The General Fund unassigned fund balance at June 30, 2017, decreased \$455,106 to a balance of \$1,994,220 is due to reclassifying overspent health and safety and long-term facilities maintenance restricted/reserve balances in conjunction with the District's renovation projects as unassigned. Restricted fund balance increased \$324,273 from the prior year due to the reclassification, as well as a new restriction for reporting Medical Assistance. General Fund assigned fund balance increased \$498,501 from the prior year with the District setting aside funds for future separation and retirement funds, future capital projects, and the start-up of the District's self-funded health insurance.

The Other Nonmajor Funds reported a \$227,506 increase in fund balances from the previous year. The Community Service fund balance increased \$206,745 with an ending fund balance of \$414,919 resulting from increased rates on programming and management of variable costs.

#### **General Fund Budgetary Points of Interest**

Revenue of \$41,992,375 was greater than budget by \$776,239. Items impacting the revenue variance were conservative enrollment estimates and underestimated special education revenue, which resulted in more state aid and special education program revenue. The District received more interest and miscellaneous revenue than anticipated, resulting in other local and county revenues ending higher than budget by \$190,957. Revenues from federal sources were \$232,074 under budget due to the district carrying over federal revenues.

General Fund expenditures of \$41,030,863 were over budget, with actual expenditures varying from budgeted expenditures by \$25,691. In total, the variance was less than .01%; however, there were variances within several functions of the District. The largest difference was in special education instruction, which was \$341,232 under budget, due to the district carrying over federal expenditures. Elementary and secondary regular instruction were under budget by \$192,188, resulting from a shift of expenditures between regular instruction and instructional support services, which were over budget by \$159,988. Sites and buildings capital outlay expenditures were over budget by \$294,042 as part of the building remodel and renovations costs were captured that were not budgeted for.

The original budget was amended one time during the course of the year. The original revenue budget of \$40,375,414 was amended to include additional anticipated revenues of \$840,722. This adjustment reflected additional state aids based on higher enrollment estimates. The expenditure budget was amended \$946,377, to a final budget of \$41,005,172. This adjustment was made to reflect additional staffing and resources needed to accommodate the enrollment increases in elementary and secondary regular education and transportation.

### **CAPITAL ASSET AND DEBT ADMINISTRATION**

#### **Capital Assets**

Figure A-8 illustrates a comparison of capital assets between this year and last year. 2017 was the second year of the work being funded by the voter approved bond issue approved in November of 2015. The remodels, renovations and additions funded are scheduled to be completed in the 2018-19 school year.

**Independent School District No. 14  
Management's Discussion and Analysis**

**CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)**

**Capital Assets (Continued)**

During the year, the District acquired a net \$13,122,125 of capital assets. The buildings category increased \$17,929,688 during the year due to the completion of the R.L. Stevenson Elementary addition and remodel, the Hayes Elementary addition and phase 1 of the High School remodel and renovation, all of which were projects in progress at the end of the prior fiscal year. Work in progress is down slightly from the previous year as a result of the large amount of work that scheduled for the first year of the bonded remodel and renovation projects. Phase 2 projects that were started in the 2016-17 school year included the Hayes Elementary remodel, the Middle School remodel and renovation and the continuation of the District-wide security upgrades. Improvements and equipment previously capitalized have been disposed of and replaced as part of the remodels, renovations and additions.

Depreciation expense for the year was \$2,866,298, which increased slightly from the previous year due to the significant amount of projects capitalized in the current year.

**Figure A-8  
Capital Assets**

	<u>2017</u>	<u>2016</u>	<u>Percent Change</u>
Land	\$ 657,500	\$ 657,500	- %
Work in progress	4,722,189	6,770,267	(30.3%)
Improvements	1,513,749	2,042,433	(25.9%)
Buildings	76,739,427	58,809,739	30.5%
Equipment	2,585,077	3,940,321	(34.4%)
Total before depreciation	<u>86,217,942</u>	<u>72,220,260</u>	19.4%
Accumulated depreciation	<u>(36,437,398)</u>	<u>(35,561,841)</u>	2.5%
Capital assets (net of accumulated depreciation)	<u>\$ 49,780,544</u>	<u>\$ 36,658,419</u>	35.8%

**Long-Term Debt**

At year-end, the District had \$67,520,326 in total long-term debt as shown in Figure A-9. More detailed information about the District's long-term liabilities is presented in the notes to financial statements.

**Figure A-9  
Outstanding Long-Term Debt and Separation and Severance Payable**

	<u>2017</u>	<u>2016</u>	<u>Percent Change</u>
General Obligation Bonds, Leases and Notes	\$ 66,243,287	\$ 86,743,717	(23.6%)
Separation & Severance and Vacation Payable	<u>1,277,039</u>	<u>1,363,497</u>	(6.3%)
Total	<u>\$ 67,520,326</u>	<u>\$ 88,107,214</u>	(23.4%)

**Independent School District No. 14  
Management's Discussion and Analysis**

**CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)**

**Long-Term Debt (Continued)**

The decrease in General Obligation Bonds, Leases and Notes is primarily related to the advanced refunding of the remaining balance of the \$20,365,000 G.O. Alternative Facilities Bonds, Series 2007A, by the \$16,740,000 Alternative Facilities Refunding Bonds, Series 2016B, which occurred on February 1, 2017. In the previous year, the 2007A bond was not considered defeased; therefore both the 2007A and 2016B bonds were reported in the balance on the previous page. In 2017, the District also issued \$1,960,000 G.O. Abatement Bonds, Series 2017A for parking lot improvements throughout the District. The District issued \$25,890,000 G.O. School Building bonds, Series 2016A in the February of 2016. The voters of the District authorized the bond issue in November of 2015. The last component is an issue of General Obligation Taxable OPEB Bonds, Series 2009A of \$3,585,000 to fund the District's Other Post Employment Benefits.

**FACTOR'S BEARING ON THE DISTRICT'S FUTURE**

At the time these financial statements were prepared and audited, the District was aware of a number of existing circumstances that could significantly affect its financial health in the future:

- The Minnesota legislature determines education funding for each biennium. The legislature increased the basic state education funding formula by 2% for 2017-18 and 2018-19.
- The district's student enrollment grew to 3,092 students in FY 2016-17. This is up 70 students or 2% from FY 2015-16. The District's student enrollment trend has been stable in recent years. The majority of school district funding has a direct relationship with enrollment. For example, state formula aid will increase or decrease with these changes. The direction of the District's enrollment will be a key factor for the District going forward.
- The District has a potential liability of several million dollars in post-retirement benefits (health insurance) to be paid to current and future retirees of the District. Because the District expects new retirements over the course of the next few years, payments for these benefits will continue for several years to come. Funding for these expenses will come from an OPEB trust established in 2010. The unfunded portion of this liability is reported in the District statements beginning with the fiscal year ended June 30, 2009, as required by GASB 43 and 45.
- At the time of this writing, the District is currently in contract negotiations with all of District's bargaining groups; all groups have contracts in place through June 30, 2017.
- Historically, Fridley has had a relatively high number of open-enrolled and non-resident students. While our District is able to receive state aid for these students, it would put the District in a difficult financial position if these students chose not to attend our schools in future years.

**Independent School District No. 14  
Management's Discussion and Analysis**

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the District's citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Business Manager, Independent School District 14, 6000 West Moore Lake Drive, Fridley, Minnesota 55432.

## **BASIC FINANCIAL STATEMENTS**

**Independent School District No. 14**  
**Statement of Net Position**  
**June 30, 2017**

	Governmental Activities
<b>Assets</b>	
Cash and investments	\$ 25,431,149
Current property taxes receivable	5,732,409
Delinquent property taxes receivable	66,988
Accounts receivable, net of allowance	85,920
Interest receivable	183,398
Due from Department of Education	4,890,358
Due from Federal Government through Department of Education	1,142,561
Due from other Minnesota school districts	36,700
Due from other governmental units	98,288
Inventory	10,052
Prepaid items	156,654
Net other post employment benefits (OPEB) asset	286,646
Capital assets not being depreciated	
Land	657,500
Construction in progress	4,722,189
Capital assets net of accumulated depreciation	
Buildings	43,451,239
Land improvements	262,637
Furniture and equipment	686,979
Total assets	87,901,667
<b>Deferred Outflows of Resources</b>	
Deferred charges on refunding	73,890
Deferred outflows of resources related to pensions	51,354,307
Total deferred outflows of resources	51,428,197
Total assets and deferred outflows of resources	\$ 139,329,864
<b>Liabilities</b>	
Accounts and contracts payable	\$ 3,478,297
Salaries and benefits payable	2,296,645
Interest payable	989,904
Due to other Minnesota school districts	346,405
Due to other governmental units	22,665
Unearned revenue	166,210
Bond principal payable (net unamortized premium)	
Payable within one year	2,135,000
Payable after one year	59,541,190
Capital lease payable	
Payable within one year	658,737
Payable after one year	3,908,360
Vacation payable	
Payable within one year	396,746
Severance payable	
Payable within one year	200,000
Payable after one year	680,293
Net pension liability	82,395,855
Total liabilities	157,216,307
<b>Deferred Inflows of Resources</b>	
Property taxes levied for subsequent year's expenditures	9,141,063
Deferred inflows of resources related to pensions	1,783,056
Total deferred inflows of resources	10,924,119
<b>Net Position</b>	
Net investment in capital assets	(4,415,692)
Restricted for	
Debt service	226,324
Other purposes	1,377,122
Unrestricted	(25,998,316)
Total net position	(28,810,562)
Total liabilities, deferred inflows of resources, and net position	\$ 139,329,864

**Independent School District No. 14**  
**Statement of Activities**  
**Year Ended June 30, 2017**

Functions/Programs	Expenses	Program Revenues			Net (Expense)
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenues and Changes in Net Position
					Governmental Activities
Governmental activities					
Administration	\$ 2,550,589	\$ -	\$ -	\$ -	\$ (2,550,589)
District support services	2,083,109	-	18,200	-	(2,064,909)
Elementary and secondary regular instruction	22,767,813	547,051	7,990,331	-	(14,230,431)
Vocational education instruction	540,128	15	25,040	-	(515,073)
Special education instruction	10,738,304	-	6,330,251	-	(4,408,053)
Instructional support services	3,464,504	-	907,379	-	(2,557,125)
Pupil support services	5,040,751	-	948,724	-	(4,092,027)
Sites and buildings	2,913,278	-	40,541	595,292	(2,277,445)
Fiscal and other fixed cost programs	166,125	-	-	-	(166,125)
Food service	1,846,805	355,851	1,774,348	-	283,394
Community education and services	2,980,453	1,805,402	690,240	-	(484,811)
Unallocated depreciation	2,738,002	-	-	-	(2,738,002)
Interest and fiscal charges on long-term debt	2,464,695	-	-	-	(2,464,695)
<b>Total governmental activities</b>	<b>\$ 60,294,556</b>	<b>\$ 2,708,319</b>	<b>\$ 18,725,054</b>	<b>\$ 595,292</b>	<b>(38,265,891)</b>
General revenues					
Taxes					
Property taxes, levied for general purposes					4,438,500
Property taxes, levied for community service					358,701
Property taxes, levied for debt service					4,314,649
State aid-formula grants					21,419,012
Investment income					257,495
Total general revenues					<u>30,788,357</u>
Change in net position					(7,477,534)
Net position - beginning					<u>(21,333,028)</u>
Net position - ending					<u>\$ (28,810,562)</u>

**Independent School District No. 14**  
**Balance Sheet - Governmental Funds**  
**June 30, 2017**

	General	Debt Service	Capital Projects	Other Nonmajor Funds	Total Governmental Funds
<b>Assets</b>					
Cash and investments	\$ 4,067,301	\$ 2,321,802	\$ 11,553,285	\$ 1,665,121	\$ 19,607,509
Current property taxes receivable	3,449,125	1,853,761	-	429,523	5,732,409
Delinquent property taxes receivable	35,982	23,528	-	7,478	66,988
Accounts receivable, net of allowance	48,845	-	-	22,933	71,778
Interest receivable	19,828	-	87,293	-	107,121
Due from Department of Education	4,836,888	32,736	-	20,734	4,890,358
Due from Federal Government through Department of Education	1,142,561	-	-	-	1,142,561
Due from other Minnesota school districts	33,267	-	-	3,433	36,700
Due from other governmental units	56,311	-	-	41,977	98,288
Inventory	-	-	-	10,052	10,052
Prepaid items	152,204	-	-	4,450	156,654
<b>Total assets</b>	<b><u>\$ 13,842,312</u></b>	<b><u>\$ 4,231,827</u></b>	<b><u>\$ 11,640,578</u></b>	<b><u>\$ 2,205,701</u></b>	<b><u>\$ 31,920,418</u></b>
<b>Liabilities</b>					
Accounts and contracts payable	\$ 398,626	\$ -	\$ 2,877,417	\$ 34,287	\$ 3,310,330
Salaries and benefits payable	2,213,463	-	-	83,182	2,296,645
Due to other Minnesota school districts	320,999	-	-	25,406	346,405
Due to other governmental units	14,387	-	-	8,278	22,665
Unearned revenue	139,040	-	-	27,170	166,210
Severance payable	428,752	-	-	-	428,752
<b>Total liabilities</b>	<b><u>3,515,267</u></b>	<b><u>-</u></b>	<b><u>2,877,417</u></b>	<b><u>178,323</u></b>	<b><u>6,571,007</u></b>
<b>Deferred Inflows of Resources</b>					
Unavailable revenue - delinquent property taxes	28,274	24,180	-	6,081	58,535
Property taxes levied for subsequent year's expenditures	4,945,584	3,303,806	-	891,673	9,141,063
<b>Total deferred inflows of resources</b>	<b><u>4,973,858</u></b>	<b><u>3,327,986</u></b>	<b><u>-</u></b>	<b><u>897,754</u></b>	<b><u>9,199,598</u></b>
<b>Fund Balances</b>					
Nonspendable	152,204	-	-	14,502	166,706
Restricted	396,799	903,841	8,763,161	1,115,122	11,178,923
Assigned	2,809,964	-	-	-	2,809,964
Unassigned	1,994,220	-	-	-	1,994,220
<b>Total fund balances</b>	<b><u>5,353,187</u></b>	<b><u>903,841</u></b>	<b><u>8,763,161</u></b>	<b><u>1,129,624</u></b>	<b><u>16,149,813</u></b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b><u>\$ 13,842,312</u></b>	<b><u>\$ 4,231,827</u></b>	<b><u>\$ 11,640,578</u></b>	<b><u>\$ 2,205,701</u></b>	<b><u>\$ 31,920,418</u></b>

**Independent School District No. 14  
Reconciliation of the Balance Sheet to  
the Statement of Net Position - Governmental Funds  
June 30, 2017**

Total fund balances - governmental funds	\$ 16,149,813
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds.	
Cost of capital assets	86,217,942
Less accumulated depreciation	(36,437,398)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.	
Long-term liabilities at year-end consist of:	
Bond principal payable	(56,260,000)
Capital lease payable	(4,567,097)
Compensated absences payable	(396,746)
Severance payable	(451,541)
Net discounts/premiums	(5,416,190)
Deferred refundings	73,890
Net pension liability	(82,395,855)
Deferred outflows of resources and deferred inflows of resources are created as a result of differences between actual and expected contributions and earnings on plan investments as well as changes in proportion and are not recognized in the governmental funds.	
Deferred outflows of resources related to pensions	51,354,307
Deferred inflows of resources related to pensions	(1,783,056)
Delinquent property taxes receivables will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	
	58,535
Net OPEB asset created through employer contributions reducing the actuarial accrued liability is not recognized in governmental funds.	
	286,646
The Internal Service Fund is used by management to charge the cost of the retiree benefit plan. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Position.	
	1,241,805
The Post Employment Benefits Revocable Trust Internal Service Fund is used to charge the benefits to the fund that incurs the cost. This amount represents assets available to fund the liabilities.	
	4,504,287
Governmental funds do not report a liability for accrued interest on bonds and capital leases until due and payable.	
	<u>(989,904)</u>
Total net position - governmental activities	<u>\$ (28,810,562)</u>

**Independent School District No. 14**  
**Statement of Revenues, Expenditures, and**  
**Changes in Fund Balances - Governmental Funds**  
**Year Ended June 30, 2017**

	General	Debt Service	Capital Projects	Other Nonmajor Funds	Total Governmental Funds
<b>Revenues</b>					
Local property taxes	\$ 4,437,638	\$ 3,729,544	\$ -	\$ 939,262	\$ 9,106,444
Other local and county revenues	1,199,032	70,301	117,662	1,897,146	3,284,141
Revenue from state sources	35,182,141	327,356	-	758,054	36,267,551
Revenue from federal sources	1,164,748	-	-	1,614,790	2,779,538
Sales and other conversion of assets	8,816	-	-	355,851	364,667
Total revenues	<u>41,992,375</u>	<u>4,127,201</u>	<u>117,662</u>	<u>5,565,103</u>	<u>51,802,341</u>
<b>Expenditures</b>					
Current					
Administration	1,721,872	-	-	-	1,721,872
District support services	1,941,942	-	-	-	1,941,942
Elementary and secondary regular					
Instruction	16,556,973	-	-	-	16,556,973
Vocational education instruction	381,384	-	-	-	381,384
Special education instruction	8,500,496	-	-	-	8,500,496
Instructional support services	2,762,141	-	-	-	2,762,141
Pupil support services	4,577,435	-	-	-	4,577,435
Sites and buildings	2,904,885	-	950,568	-	3,855,453
Fiscal and other fixed cost programs	166,125	-	-	-	166,125
Food service	-	-	-	1,793,440	1,793,440
Community education and services	-	-	-	2,741,436	2,741,436
Capital outlay					
District support services	58,653	-	-	-	58,653
Elementary and secondary regular					
Instruction	85,700	-	-	-	85,700
Vocational education instruction	10,794	-	-	-	10,794
Special education instruction	27,829	-	-	-	27,829
Instructional support services	44,369	-	-	-	44,369
Sites and buildings	458,901	-	14,170,584	-	14,629,485
Food service	-	-	-	331,692	331,692
Community education and services	-	-	-	7,789	7,789
Debt service					
Principal	666,751	21,120,000	-	375,000	22,161,751
Interest and fiscal charges	164,613	2,869,882	-	189,827	3,224,322
Total expenditures	<u>41,030,863</u>	<u>23,989,882</u>	<u>15,121,152</u>	<u>5,439,184</u>	<u>85,581,081</u>
Excess of revenues over (under) expenditures	961,512	(19,862,681)	(15,003,490)	125,919	(33,778,740)
<b>Other Financing Sources (Uses)</b>					
Proceeds from sale of capital assets	5,531	-	-	-	5,531
Bond issuance	-	-	1,960,000	-	1,960,000
Bond premium	-	-	124,269	-	124,269
Proceeds from capital leases	34,265	-	-	-	34,265
Transfers in	-	56,513	459,983	101,587	618,083
Transfers out	(561,570)	-	(56,513)	-	(618,083)
Total other financing sources (uses)	<u>(521,774)</u>	<u>56,513</u>	<u>2,487,739</u>	<u>101,587</u>	<u>2,124,065</u>
Net change in fund balances	439,738	(19,806,168)	(12,515,751)	227,506	(31,654,675)
<b>Fund Balances</b>					
Beginning of year	<u>4,913,449</u>	<u>20,710,009</u>	<u>21,278,912</u>	<u>902,118</u>	<u>47,804,488</u>
End of year	<u>\$ 5,353,187</u>	<u>\$ 903,841</u>	<u>\$ 8,763,161</u>	<u>\$ 1,129,624</u>	<u>\$ 16,149,813</u>

**Independent School District No. 14**  
**Reconciliation of the Statement of Revenues, Expenditures, and**  
**Changes in Fund Balances to the Statement of Activities -**  
**Governmental Funds**  
**Year Ended June 30, 2017**

Net change in fund balances - total governmental funds	\$ (31,654,675)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.	
Capital outlays	15,991,641
Depreciation expense	(2,866,298)
Loss on disposal of capital assets	(3,218)
Compensated absences and severance are recognized as they are paid in the governmental funds but are recognized as the expense is incurred in the Statement of Activities.	
	44,006
Net post employment benefit obligations are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	
	(194,471)
Governmental Funds recognize pension contributions as expenditures at the time of payment in the funds whereas the Statement of Activities factors in items related to pensions on a full accrual perspective.	
	(9,784,378)
Principal payments on long-term debt are recognized as expenditures in the governmental funds but have no effect on net position in the Statement of Activities.	
	22,161,751
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	
	310,858
Governmental funds report the effect of bond discounts, premiums and deferred refundings when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.	
	448,769
Proceeds from the sale of bonds and issuance of capital leases are recognized as other financing sources in the governmental funds increasing fund balance but have no effect on net position in the Statement of Activities.	
Bonds payable	(1,960,000)
Capital lease payable	(34,265)
Bond premium	(124,269)
The Post Employment Benefits Revocable Trust Internal Service Fund is used to charge the benefits to the fund that incurs the cost. This amount represents the change in assets available to fund the liabilities.	
	(33,821)
The Internal Service Fund is used by management to charge the costs of the retiree health insurance plan. The net gain is reported within the governmental activities in the Statement of Activities.	
	215,430
Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	
	5,406
Change in net position - governmental activities	\$ (7,477,534)

**Independent School District No. 14**  
**Statement of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - General Fund**  
**Year Ended June 30, 2017**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues</b>				
Local property taxes	\$ 4,348,072	\$ 4,398,072	\$ 4,437,638	\$ 39,566
Other local and county revenues	952,473	1,008,075	1,199,032	190,957
Revenue from state sources	33,784,567	34,402,567	35,182,141	779,574
Revenue from federal sources	1,279,702	1,396,822	1,164,748	(232,074)
Sales and other conversion of assets	10,600	10,600	8,816	(1,784)
Total revenues	<u>40,375,414</u>	<u>41,216,136</u>	<u>41,992,375</u>	<u>776,239</u>
<b>Expenditures</b>				
Current				
Administration	1,675,801	1,711,648	1,721,872	10,224
District support services	2,178,995	2,038,105	1,941,942	(96,163)
Elementary and secondary regular instruction	16,281,758	16,749,161	16,556,973	(192,188)
Vocational education instruction	276,912	312,493	381,384	68,891
Special education instruction	8,463,691	8,841,728	8,500,496	(341,232)
Instructional support services	2,557,179	2,602,153	2,762,141	159,988
Pupil support services	4,492,573	4,540,533	4,577,435	36,902
Sites and buildings	2,532,699	2,767,305	2,904,885	137,580
Fiscal and other fixed cost programs	168,033	168,033	166,125	(1,908)
Capital outlay				
District support services	37,770	32,456	58,653	26,197
Elementary and secondary regular instruction	95,284	92,974	85,700	(7,274)
Vocational education instruction	1,700	-	10,794	10,794
Special education instruction	-	17,024	27,829	10,805
Instructional support services	135,401	135,401	44,369	(91,032)
Sites and buildings	338,069	164,859	458,901	294,042
Debt service				
Principal	643,316	651,685	666,751	15,066
Interest and fiscal charges	179,614	179,614	164,613	(15,001)
Total expenditures	<u>40,058,795</u>	<u>41,005,172</u>	<u>41,030,863</u>	<u>25,691</u>
Excess of revenues over expenditures	316,619	210,964	961,512	750,548
<b>Other Financing Sources (Uses)</b>				
Proceeds from sale of capital assets	2,000	2,000	5,531	3,531
Proceeds from capital leases	61,140	61,140	34,265	(26,875)
Transfers out	(561,570)	(561,570)	(561,570)	-
Total other financing sources (uses)	<u>(498,430)</u>	<u>(498,430)</u>	<u>(521,774)</u>	<u>(23,344)</u>
Net change in fund balances	<u>\$ (181,811)</u>	<u>\$ (287,466)</u>	439,738	<u>\$ 727,204</u>
<b>Fund Balance</b>				
Beginning of year			<u>4,913,449</u>	
End of year			<u>\$ 5,353,187</u>	

**Independent School District No. 14**  
**Statement of Net Position - Proprietary Funds**  
**June 30, 2017**

	Total Internal Service Funds
<b>Assets</b>	
Cash and cash equivalents	\$ 1,650,889
Investments	4,172,751
Accounts receivable	14,142
Interest receivable	76,277
Total assets	\$ 5,914,059
<b>Liabilities</b>	
Accounts payable	\$ 2,310
Incurred but not reported claims	165,657
Total liabilities	167,967
<b>Net Position</b>	
Unrestricted	5,746,092
Total liabilities and net position	\$ 5,914,059

**Independent School District No. 14**  
**Statement of Revenues, Expenses, and Changes**  
**in Fund Net Position - Proprietary Funds**  
**Year Ended June 30, 2017**

	<u>Total Internal Service Funds</u>
<b>Operating Revenues</b>	
Charges for services	\$ 5,474,063
<b>Operating Expense</b>	
Insurance	4,750,996
Administrative	<u>585,110</u>
Total operating expenses	<u>5,336,106</u>
Operating income	137,957
<b>Nonoperating Revenues</b>	
Investment income	<u>43,652</u>
Change in net position	181,609
<b>Net Position</b>	
Beginning of year	<u>5,564,483</u>
End of year	<u><u>\$ 5,746,092</u></u>

**Independent School District No. 14**  
**Statement of Cash Flows - Proprietary Funds**  
**Year Ended June 30, 2017**

	Total Internal Service Funds
<b>Cash Flows - Operating Activities</b>	
Receipts from district contribution	\$ 85,590
Receipts from employees	5,374,331
Payments to vendors	(5,389,797)
Net cash flows - operating activities	70,124
<b>Cash Flows - Investing Activities</b>	
Net sale/(purchase) of investments	73,383
Interest received	26,727
Net cash flows - investing activities	100,110
Net change in cash and cash equivalents	170,234
<b>Cash and Cash Equivalents</b>	
Beginning of year	1,480,655
End of year	\$ 1,650,889
<b>Reconciliation of Operating Income to Net Cash Flows - Operating Activities</b>	
Operating income	\$ 137,957
Adjustments to reconcile operating income to net cash flows - operating activities	
Change in assets and liabilities	
Accounts receivable	(14,142)
Accounts payable	(53,691)
Net cash flows - operating activities	\$ 70,124
<b>Non Cash Financing Activities</b>	
Purchase (sale) of investments	\$ (73,383)

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**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The District operates under a school board form of government for the purpose of providing educational services to individuals within the District areas. The governing body consists of a six member board elected by the voters of the District to serve four-year terms.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant policies.

**A. Reporting Entity**

The financial statements present the District and its component units. The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the financial statements of the District because of the significance of their operational or financial relationships with the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the District.

As a result of applying the component unit definition criteria above, it has been determined the District has no component units.

The student activity accounts of the District are not under the School Board's control; therefore, separate audited financial statements have been issued.

**B. Basic Financial Statement Information**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Basic Financial Statement Information (Continued)**

The District applies restricted resources first when an expense is incurred for a purpose for which both restricted and unrestricted net position is available. Depreciation expense that can be specifically identified by function is included in the direct expenses of that function. Depreciation expense relating to assets that serve multiple functions is presented as unallocated depreciation in the Statement of Activities. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. The effect of interfund activity has been removed from these statements.

Separate fund financial statements are provided for governmental funds and the proprietary funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner.

**1. Revenue Recognition**

Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to *Minnesota Statutes* and accounting principles generally accepted in the United States of America. *Minnesota Statutes* include state aid funding formulas for specific years. Federal revenue is recorded in the year in which the related expenditure is made. Other revenue is considered available if collected within 60 days.

**2. Recording of Expenditures**

Expenditures are generally recorded when a liability is incurred. The exceptions to this general rule are that interest and principal expenditures in the Debt Service Fund, compensated absences and claims and judgments are recognized when payment is due.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Internal Service Fund are employee and District contributions. Operating expenses for proprietary funds include claims paid and administrative expenses. All revenues and expenses not meeting this definition are reposted as nonoperating revenues and expenses.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus and Basis of Accounting (Continued)**

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed, in the order of committed, assigned, and unassigned.

**Description of Funds:**

Major Funds:

General Fund – This fund is the basic operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – This fund is used to account for the accumulation of resources for, and payment of, general obligation (G.O.) bond and state loan principal, interest and related costs.

Building Construction Fund – Capital Projects – This fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue.

Nonmajor Funds:

Food Service Special Revenue Fund – This fund is used to account for food service revenues and expenditures.

Community Service Special Revenue Fund – This fund is used to account for services provided to residents in the areas of community education, school readiness, early childhood and family education or other similar services.

Post Employment Benefits Debt Service Fund – This fund is used to account for levy proceeds and the payment of G.O. taxable OPEB Bonds principal, interest, and related costs.

Proprietary Funds:

Self Insurance Internal Service Fund – This fund is used to account for operations of the District's self – insured insurance plans. Premiums collected from employees are collected from other governmental funds and insurance claims are paid by this fund.

Post Employment Benefits Revocable Trust Internal Service Fund – This fund is used to account for the accumulation of resources to fund post employment benefits.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Cash and Investments**

Cash and investments balances from all funds (except a portion of the Capital Projects Fund and the Post Employment Benefits Revocable Trust Internal Service Fund) that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments held by investment pools are measured at amortized cost.

Cash and investments at June 30, 2017, were comprised of certificates of deposit, government securities, and shares in the Minnesota Trust (MNTrust) Term Series. MNTrust securities are valued at amortized cost, which approximates fair value.

*Minnesota Statutes* requires all deposits be protected by federal deposit insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds.

*Minnesota Statutes* authorizes the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase and reverse repurchase agreements, and commercial paper of the highest quality with a maturity of no longer than 270 days.

In accordance with GASB Statement No. 79, the various MNTrust securities are valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from MNTrust. Seven days' notice of redemption is required for withdrawals of investments in the MNTrust Term Series withdrawn prior to the maturity date of that series. A penalty could be assessed as necessary to recoup the Series for any charges, losses, and other costs attributable to the early redemption.

**E. Property Tax Receivable**

Current property taxes receivable are recorded for taxes certified the previous December and collectible in the current calendar year, which have not been received by the District. Delinquent property taxes receivable represent uncollected taxes for the past six years, and are deferred and included in the deferred inflows of resources section of the fund financial statements as unavailable revenue because they are not available to finance the operations of the District in the current year.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**F. Property Taxes Levied for Subsequent Year's Expenditures**

Property taxes levied for subsequent year's expenditures consist principally of property taxes levied in the current year which will be collected and recognized as revenue in the District's following year to properly match those revenues with the budgeted expenditures for which they were levied. This amount is equal to the amount levied by the School Board in December 2016, less various components and their related adjustments as mandated by the state. These portions of that levy were recognized as revenue in the fiscal year 2017. The remaining portion of the levy will be recognized when measurable and available.

**G. Inventories**

Inventories of commodities donated directly by the U.S. Department of Agriculture are recorded at market value. Other inventories are stated at cost as determined on a first-in, first-out (FIFO) basis. Inventories are recorded as expenditures when consumed rather than when purchased.

**H. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are recorded as an expenditure at the time of consumption.

**I. Property Taxes**

The District levies its property tax during the month of December. December 28 is the last day the District can certify a tax levy to the County Auditor. Such taxes become a lien on January 1. The property tax is recorded as revenue when it becomes measurable and available. Anoka County is the collecting agency for the levy and remits the collections to the District three times a year. The Tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Delinquent collections for November and December are received the following January.

A portion of property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the financial statements.

**J. Capital Assets**

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements.

Capital assets are defined by the District as assets with an initial individual cost of more than \$5,000. Such assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets its acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets lives are not capitalized.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**J. Capital Assets (Continued)**

Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purpose. Useful lives vary from 20 to 50 years for land improvements and buildings and 5 to 15 years for equipment.

Capital assets not being depreciated include land and construction in progress. The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

**K. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has two items that qualify for reporting in this category. Deferred charge on refunding and deferred outflows of resources related to pensions, both reported in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pensions is recorded for various estimate differences that will be amortized and recognized over future years.

In addition to liabilities, the statement of financial position, and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three types of items, which qualify for reporting in this category. The first item, unavailable revenue from property taxes, arises under a modified accrual basis of accounting and is reported only in the Governmental Funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available. The second item is property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the Governmental Funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available. The third item is a deferred inflows of resources related to pensions is recorded on the government-wide statements for various estimate differences that will be amortized and recognized over future years.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**L. Long-Term Obligations**

In the government-wide financial statements long-term debt and other long term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**M. Compensated Absences**

**1. Vacation**

Teachers are eligible for vacation of 2 days per year which can be accumulated to 7 days. Other employees qualify for vacation ranging from 5 to 45 days per year which are generally accumulated at year-end and payable during the ensuing year. Vacation is accrued for these employees in the Statement of Net Position since it is deemed to be payable at year-end.

**2. Sick Leave**

Substantially all District employees are entitled to sick leave at various rates. For certain employees, unused sick leave enters into the calculation of severance pay upon termination.

**N. Severance Payable**

The District maintains severance payment plans for certain employee groups. Each employee group plan contains requirements for lump sum payments based on employment date, years of service and/or minimum age requirements. Benefits are calculated based on various formulas converting accrued sick leave into a lump sum payment. No employee can receive payments exceeding one year's salary. For employees retiring on or before June 30, 2017, who are entitled to receive payments, an accrual is made in the governmental fund incurring the liability.

The amount of severance payment that is based on convertible sick leave is recorded as a liability in the government-wide financial statements as it is earned and when it becomes probable that it will vest at some point in the future.

**O. Pensions**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**O. Pensions (Continued)**

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association in 2015.

**P. Risk Management**

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ended June 30, 2017.

**Q. Fund Equity**

In the fund financial statements, governmental funds report various levels of spending constraints.

- Nonspendable Fund Balances – These are amounts that cannot be spent because they are not in spendable form as they are legally or contractually required to be maintained intact and include, but are not limited to, inventories and prepaid items.
- Restricted Fund Balances – These are subject to externally enforceable legal restrictions.
- Assigned Fund Balances – The School Board by majority vote may assign fund balances to be used for specific purposes. The board also delegated power to assign fund balances to the Superintendent and Director of Finance.
- Minimum Fund Balance Policy – The School Board shall strive to maintain a fund balance of between 7% and 10% of total unrestricted expenditures. The fund balance shall be defined as the sum of the undesignated/unreserved fund balance. It shall not include funds reserved for operating capital, health and safety, basic skills, or any other new reserve created by the School Board, state, or federal guidelines.

**R. Net Position**

Net position represents the difference between assets and deferred outflows of resources; and liabilities and deferred inflows of resources in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statement when there are limitations on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**S. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue and expenditures/expense during the reporting period. Actual results could differ from those estimates.

**T. Budgetary Information**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to July 1, the School Superintendent submits to the School Board, a proposed operating budget for the year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. The Superintendent is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the School Board.
3. Formal budgetary integration is employed as a management control device during the year for all governmental funds.
4. Budgets for the governmental funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
5. Budgets are as originally adopted or as amended by the School Board. Budgeted expenditure appropriations lapse at year-end.

**NOTE 2 – DEPOSITS AND INVESTMENTS**

**A. Deposits**

In accordance with applicable *Minnesota Statutes*, the District maintains deposits at depository banks authorized by the School Board.

Custodial Credit Risk – Deposits: This is the risk that, in the event of the failure of a depository financial institution, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. *Minnesota Statutes* requires all deposits be protected by federal depository insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds. The District's policy states funds may not be invested in an institution that does not agree to provide the required collateral as noted.

As of June 30, 2017, the District's bank balance was not exposed to custodial credit risk because it was insured and properly collateralized with securities held by the pledging financial institution's trust department or agent and in the District's name.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**A. Deposits (Continued)**

At June 30, 2017, the District had the following deposits:

Pooled		
Cash	\$ (598,424)	
Certificates of deposit	<u>3,971,700</u>	
Total pooled		<u>\$ 3,373,276</u>
Capital Project Fund non-pooled		
Certificates of deposit		<u>\$ 8,776,900</u>
OPEB Revokable Trust Fund non-pooled		
Certificates of deposit		<u>\$ 2,067,800</u>

As of June 30, 2017, the District had the following investments:

Investment	Maturities	Fair Value	Percent of Total
Pooled			
MNTrust	6/30/17	\$ 3,846,561	65.79%
MNTrust Term Series	8/1/17	<u>2,000,000</u>	34.21%
Total pooled		<u>\$ 5,846,561</u>	100.00%
Capital Project Fund non-pooled			
MNTrust	6/30/17	1,392,141	48.16%
MNTrust Term Series	7/13/17	850,000	29.40%
Federal National Mortgage Association Note	7/20/18	<u>648,685</u>	22.44%
Total capital project non-pooled		<u>\$ 2,890,826</u>	100.00%

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**B. Investments**

Investment	Maturities	Fair Value	Percent of Total
OPEB Revocable Trust Fund non-pooled			
MNTRUST	6/30/17	\$ 370,434	14.96%
GE Capital Retail Bank / GE Money Bank Certificate of Deposit	8/31/17	247,268	9.99%
American Express Bank, FSB Certificate of Deposit	10/16/17	150,067	6.06%
Capital One Bank (USA), NA Certificate of Deposit	10/16/17	165,098	6.67%
American Express Centurion Bank Certificate of Deposit	12/18/17	248,325	10.03%
Goldman Sachs Bank USA Certificate of Deposit	2/12/18	248,065	10.02%
Dollar Bank, FSB Certificate of Deposit	9/18/18	215,759	8.72%
Discover Bank Certificate of Deposit	10/15/18	248,545	10.04%
Ally Bank Certificate of Deposit	1/28/19	174,475	7.05%
Oakwood OH City School District	12/9/19	407,350	16.46%
Total OPEB Revocable Trust Fund non-pooled investments		<u>2,475,386</u>	100.00%
 Total investments		 <u>\$ 11,212,773</u>	

MNTrust is an external investment pool not registered with the SEC and invests according to *Minnesota Statutes*. The fair value position in the pool is the same as the value of the pooled shares.

As of June 30, 2017, the District has formal policies in place to address custodial credit risk, custodial credit risk, concentration of credit risk and interest rate risk for investments.

**Credit Risk:** This is the risk an issuer or other counterparty to an investment will not fulfill its obligations. *Minnesota Statutes* 118A.04 and 118A.05 limit investments that are in the top two ratings issued by nationally recognized statistical rating organizations. The District's investment policy limits its investments to those allowed by state statutes. Additionally, investment in commercial paper is limited to those rated in the highest classifications by at least two of the four nationally recognized rating services. As of June 30, 2017, the District's investments in MNTrust money market and MNTrust Term Series was rated AAAM by Standard & Poor's (S&P). The Oakwood OH City School District bonds were rated Aa2 by Moody's. The US Treasury Note and Federal National Mortgage Association Note were both rated Aaa by Moody's. The certificates of deposit were unrated.

**Interest Rate Risk:** This is the risk that market values of securities in a portfolio would decrease due to changes in market interest rates. The District's investment policy states investment maturities shall be scheduled to coincide with projected District cash flow needs.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**B. Investments (Continued)**

Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of an investment in a single issuer. The District's investment policy places no limit on the amount the District may invest in any one issuer, though it does state the District will limit investments to avoid over concentration in securities from a specific issuer or business sector. As of June 30, 2017, the District was exposed to concentration of credit risk as more than 5% of its total investments were invested in individual investments as indicated by the table on the previous pages.

Custodial Credit Risk – Investments: This is the risk in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy requires all investments be held in third party safekeeping by an institution designated as a custodial agent and all investments shall be fully collateralized.

The District has the following recurring fair value measurements as of June 30, 2017:

- \$1,056,035 of \$1,056,035 are valued using a quoted market prices (Level 1 inputs)

**C. Deposits and Investments**

Summary of cash, deposits, and investments as of June 30, 2017:

Petty cash	\$ 400
Deposits (Note 3.A.)	
Pooled	3,373,276
Non-pooled	10,844,700
Investments (Note 3.B.)	
Pooled	5,846,561
Non-pooled	<u>5,366,212</u>
 Total deposits and investments	 <u><u>\$ 25,431,149</u></u>

Cash, deposits, and investments are presented in the June 30, 2017, basic financial statements as follows:

Statement of Net Position	
Cash and investments	<u><u>\$ 25,431,149</u></u>

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 3 – INTERFUND ACTIVITY**

**A. Transfers**

	Transfers In			Total
	Debt Service Fund	Capital Project Fund	Other Nonmajor Funds	
Transfers out				
General Fund	\$ -	\$ 459,983	\$ 101,587	\$ 561,570
Capital Projects Fund	56,513	-	-	56,513
 Total	 \$ 56,513	 \$ 459,983	 \$ 101,587	 \$ 618,083

These transfers were performed to distribute levy dollars dedicated to specific funds, and in accordance with bond documents.

**NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2017, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 657,500	\$ -	\$ -	\$ 657,500
Work in progress	6,770,267	15,803,817	17,851,895	4,722,189
Total capital assets not being depreciated	7,427,767	15,803,817	17,851,895	5,379,689
Capital assets being depreciated				
Buildings	58,809,739	17,929,688	-	76,739,427
Land improvements	2,042,433	-	528,684	1,513,749
Furniture and equipment	3,940,321	110,031	1,465,275	2,585,077
Total capital assets being being depreciated	64,792,493	18,039,719	1,993,959	80,838,253
Less accumulated depreciation for				
Buildings	30,584,895	2,703,293	-	33,288,188
Land improvements	1,705,958	70,620	525,466	1,251,112
Furniture and equipment	3,270,988	92,385	1,465,275	1,898,098
Total accumulated depreciation	35,561,841	2,866,298	1,990,741	36,437,398
 Total capital assets being depreciated, net	 29,230,652	 15,173,421	 3,218	 44,400,855
 Governmental activities, capital assets, net	 \$ 36,658,419	 \$ 30,977,238	 \$ 17,855,113	 \$ 49,780,544

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 4 – CAPITAL ASSETS (CONTINUED)**

Depreciation expense of \$2,866,298 for the year ended June 30, 2017, was charged to the following governmental functions:

District support services	\$ 3,057
Regular instruction	3,518
Vocational Instruction	597
Special education instruction	4,756
Instructional support services	24,671
Pupil support services	16,082
Food service	11,150
Community education and services	64,465
Unallocated	<u>2,738,002</u>
 Total depreciation expense	 <u><u>\$ 2,866,298</u></u>

**NOTE 5 – LONG-TERM DEBT**

**A. Components of Long-Term Liabilities**

Long-term liabilities as of June 30, 2017, consisted of the following:

On February 11, 2016, the District issued \$16,740,000 G.O. Alternative Facilities Refunding Bonds, Series 2016B for the advance refunding of a portion of the G.O. Alternative Facilities Bonds, Series 2007A. The principal balances of both the refunded and refunding bonds are reported as long-term debt of the District until the call date of the refunded bonds, at which time the refunded bonds were considered defeased and the related liability was removed from the Statement of Net Position. The call date for the 2007A bond was February 1, 2017. The refunding was done to take advantage of lower interest rates. The refunding resulted in a decrease in future debt service payments of \$2,689,773. The net present value cash flow savings from the transaction was \$2,368,402.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 5 – LONG-TERM DEBT (CONTINUED)**

**A. Components of Long-Term Liabilities (Continued)**

	Interest Rate	Maturity Date	Original Issue	Balance	Due Within One Year
G.O. School Building Refunding Bonds	2.00%-3.00%	02/01/26	\$ 11,240,000	\$ 8,460,000	\$ 785,000
G.O. Taxable OPEB Bonds Series 2009A	5.00%-5.75%	02/01/24	5,485,000	3,210,000	390,000
G.O. School Building Bonds Series 2016A	3.00%-5.00%	02/01/35	25,890,000	25,890,000	45,000
G.O. Alternative Facilities Bonds Series 2016B	4.00%-5.00%	02/01/28	16,740,000	16,740,000	915,000
G.O. Abatement Bonds Series 2017A	3.00%	02/01/27	1,960,000	1,960,000	-
Unamortized bond discounts and premiums, net				<u>5,416,190</u>	<u>-</u>
Total G.O. bonds (net of unamortized premium)				61,676,190	2,135,000
Energy loan capital lease	4.15%	07/31/22	3,142,381	1,592,034	270,548
Elementary additions capital lease	2.75%	02/01/28	3,400,000	2,612,776	206,434
Phone/network LPA lease	2.34%	10/29/18	178,396	72,540	35,862
Phone/network LPA lease	2.58%	10/29/19	117,140	49,173	22,974
Phone/network LPA lease	3.27%	09/30/17	230,033	24,773	24,773
Phone/network LPA lease	3.21%	10/31/18	99,425	30,340	23,429
Technology and Computer lease	3.88%	09/30/19	30,975	12,787	9,014
Technology and Computer lease	3.74%	09/30/19	30,165	16,007	6,904
Technology and Computer lease	3.38%	02/28/20	156,245	83,010	35,786
Technology Lease	3.072%	12/31/20	34,265	25,896	7,528
Equipment lease	2.75%	06/24/20	62,827	47,761	15,485
Vacation payable				396,746	396,746
Severance payable				<u>880,293</u>	<u>200,000</u>
Total all long-term liabilities				<u>\$ 67,520,326</u>	<u>\$ 3,390,483</u>

The long-term bond and lease liabilities listed above were issued to finance the acquisition and construction or improvements of capital facilities or to refinance (refund) previous bond issues. Other liabilities are typically liquidated through the General Fund.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 5 – LONG-TERM DEBT (CONTINUED)**

**B. Minimum Debt Payments for Bonds**

Year Ending, June 30,	G.O. Bonds		
	Principal	Interest	Total
2018	\$ 2,135,000	\$ 2,256,191	\$ 4,391,191
2019	2,680,000	2,167,878	4,847,878
2020	2,865,000	2,046,078	4,911,078
2021	2,990,000	1,914,825	4,904,825
2022	3,130,000	1,777,338	4,907,338
2023-2027	17,800,000	6,734,850	24,534,850
2028-2032	15,145,000	3,036,950	18,181,950
2033-2035	9,515,000	576,450	10,091,450
Total	<u>\$ 56,260,000</u>	<u>\$ 20,510,560</u>	<u>\$ 76,770,560</u>

**C. Changes in Long-Term Liabilities**

	Beginning Balance, Restated	Additions	Reductions	Ending Balance
Long-term liabilities				
G.O. Bonds	\$ 75,795,000	\$ 1,960,000	\$ 21,495,000	\$ 56,260,000
Unamortized discount and premium, net	5,749,134	124,269	457,213	5,416,190
Capital lease	5,199,583	34,265	666,751	4,567,097
Vacation payable	346,530	515,660	465,444	396,746
Severance benefits payable	1,016,967	40,698	177,372	880,293
Total long-term liabilities	<u>\$ 88,107,214</u>	<u>\$ 2,674,892</u>	<u>\$ 23,261,780</u>	<u>\$ 67,520,326</u>

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 5 – LONG-TERM DEBT (CONTINUED)**

**D. Capital Lease Obligations**

On April 14, 2014, the District entered into a lease purchase agreement for telephones and network equipment. The capital lease obligation totaled \$178,396. The capital lease agreement includes annual principal and interest payments of \$37,511.

On April 14, 2014, the District entered into a lease purchase agreement for telephones and network equipment. The capital lease obligation totaled \$117,140. The capital lease agreement includes annual principal and interest payments ranging from \$24,251 to \$2,697.

On July 28, 2014, the District entered into a lease purchase agreement for telephones and network equipment. The capital lease obligation totaled \$230,033. The capital lease agreement includes annual principal and interest payments ranging from \$71,201 to \$25,664.

On July 28, 2014, the District entered into a lease purchase agreement for telephones and network equipment. The capital lease obligation totaled \$99,425. The capital lease agreement includes annual principal and interest payments ranging from \$24,416 to \$6,929.

On September 30, 2015, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$32,453. The capital lease agreement includes annual principal and interest payments ranging from \$3,920 to \$9,511.

On September 30, 2015, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$31,953. The capital lease agreement includes annual principal and interest payments ranging from \$1,940 to \$7,503.

On February 28, 2016, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$165,115. The capital lease agreement includes annual principal and interest payments ranging from \$10,560 to \$38,639.

On June 3, 2016, the District entered into a lease purchase agreement for equipment. The capital lease obligation totaled \$67,260. The capital lease agreement includes annual principal and interest payments of \$16,815.

On November 30, 2016, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$34,265. The capital lease agreement includes annual principal and interest payments ranging from \$2,654 to \$8,369.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 5 – LONG-TERM DEBT (CONTINUED)**

**D. Capital Lease Obligations (Continued)**

The future minimum lease obligations and the net present value of these minimum lease payments are listed below.

Year Ending June 30,		
2018		\$ 803,479
2019		771,434
2020		685,408
2021		666,089
2022		547,703
2023-2027		1,457,214
2028		<u>276,877</u>
Total minimum lease payments		5,208,204
Less amount representing interest		<u>(641,107)</u>
Present value of net minimum lease payments		<u><u>\$ 4,567,097</u></u>

The assets purchased through the 2014 and 2015 leases did not meet the threshold for capitalization and are not included in fixed assets, therefore there is no depreciation or net value to report.

The assets purchased with the 2016 lease are classified as equipment and totaled \$44,621. The associated accumulated depreciation for these assets is \$17,848 for a net value of \$26,773. The assets added through the 2016 leases are less than the leases issued due to expenditures that did not meet the criteria for capitalization.

The assets purchased through the fiscal year 2017 lease did not meet the threshold for capitalization and are not included in fixed assets, therefore there is no depreciation or net value to report.

**NOTE 6 – FUND BALANCES**

Certain portions of fund balance are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities or as required by other outside parties.

**Fund Equity**

Fund equity balances are classified following page to reflect the limitations and restrictions of the respective funds.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 6 – FUND BALANCES (CONTINUED)**

**A. Restricted Fund Balance**

	General Fund	Debt Service	Capital Projects	Other Nonmajor Funds	Total
<b>Nonspendable</b>					
Inventories	\$ -	\$ -	\$ -	\$ 10,052	\$ 10,052
Prepaid items	152,204	-	-	4,450	156,654
Total nonspendable	<u>152,204</u>	<u>-</u>	<u>-</u>	<u>14,502</u>	<u>166,706</u>
<b>Restricted/reserved for</b>					
Safe Schools - Crime Levy	53,251	-	-	-	53,251
Operating Capital	266,547	-	-	-	266,547
Medical Assistance	72,125	-	-	-	72,125
Community Education	-	-	-	254,936	254,936
ECFE	-	-	-	69,774	69,774
School Readiness	-	-	-	47,766	47,766
Capital Projects	-	-	7,887,187	-	7,887,187
Capital Projects Levy	4,876	-	875,974	-	880,850
Debt Service	-	903,841	-	151,624	1,055,465
Food Service	-	-	-	552,854	552,854
Community Service	-	-	-	38,168	38,168
Total Restricted/reserved	<u>396,799</u>	<u>903,841</u>	<u>8,763,161</u>	<u>1,115,122</u>	<u>11,178,923</u>
<b>Assigned for</b>					
Students	115,489	-	-	-	115,489
Capital Project	900,000	-	-	-	900,000
Separation/Retirement Benefits	451,541	-	-	-	451,541
MA Revenue	742,025	-	-	-	742,025
Self-Funding Health Insurance Startup	600,909	-	-	-	600,909
Total assigned	<u>2,809,964</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,809,964</u>
<b>Unassigned</b>					
Health and Safety	(136,755)	-	-	-	(136,755)
Long Term Facilities Maintenance	(327,235)	-	-	-	(327,235)
Unassigned	2,458,210	-	-	-	2,458,210
Total unassigned	<u>1,994,220</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,994,220</u>
<b>Total fund balance</b>	<u>\$ 5,353,187</u>	<u>\$ 903,841</u>	<u>\$ 8,763,161</u>	<u>\$ 1,129,624</u>	<u>\$ 16,149,813</u>

\*Negative restricted/reserved fund balances have been reclassified to unassigned for the financial statements in accordance with GASB Statement No. 54.

Nonspendable for Inventories and Prepaid Items – A portion of the fund balance has been spent on inventory and prepaid expenses and is not available for other uses.

Restricted/Reserved for Safe Schools – Crime Levy – The unspent resources available from the levy must be reserved in this account for future use.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 6 – FUND BALANCES (CONTINUED)**

**Fund Equity (Continued)**

**A. Restricted Fund Balance (Continued)**

Restricted/Reserved for Operating Capital – This balance represents available resources in the General Fund to be used to purchase equipment and facilities.

Restricted/Reserved for Medical Assistance – This balance represents available resources to be used for medical assistance expenditures (*Minnesota Statutes* 125A.21, subd. 3).

Restricted/Reserved for Community Education – This balance represents the resources available to provide programming such as: nonvocational, recreational and leisure time activities, programs for adults with disabilities, noncredit summer programs, adult basic education programs, youth development and youth service programming, early childhood and family education, and extended day programs.

Restricted/Reserved for Early Childhood and Family Education – This balance represents the resources available to provide for services for early childhood and family education programming.

Restricted/Reserved for School Readiness – This balance represents the resources available to provide for services for school readiness programs. Related to Finance Code 344, School Readiness *Minnesota Statutes* 124D.16.

Restricted/Reserved for Capital Projects – This amount represents available resources for capital projects.

Restricted/Reserved for Capital Projects Levy – This amount represents available resources from the capital projects levy to be used for building construction and other projects.

Restricted/Reserved for Debt Service – This balance represents the positive fund balance of the Debt Service Fund.

Restricted for Food Service – This balance represents the positive fund balance of the Food Service Fund.

Restricted for Community Service – This balance represents the positive fund balance of the Community Service Fund not set aside in other restrictions.

Assigned for Students – This balance represents resources set aside for each building based on fundraising done by students and donations for various programs.

Assigned for Capital Projects – This balance represents resources set aside for future capital projects.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 6 – FUND BALANCES (CONTINUED)**

**Fund Equity (Continued)**

**A. Restricted Fund Balance (Continued)**

Assigned for Separation/Retirement Benefits – This balance represents resources set aside for future separation and retirement obligations.

Assigned for Medical Assistance Revenue – This balance represents medical assistance revenues that have been received but not yet spent and are available for future obligations.

Assigned for Self-Funding Health Insurance Startup – This balance represents resources set aside for the District self-funding health insurance and the costs associated with this.

Unassigned for Health and Safety – This balance represents available resources to be used for health and safety projects in accordance with an approved health and safety plan.

Unassigned for Long-Term Facilities Maintenance (LTFM) – This balance represents available resources to be used for LTFM projects in accordance with the 10-year plan (*Minnesota Statutes* 123B.595, subd. 12).

**B. Net Position**

Net position restricted for other purposes is comprised of the positive General Fund and total Special Revenue Funds restricted balances.

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE**

The District participates in various pension plans, total pension expense for the year ended June 30, 2017, was \$12,690,879. The components of pension expense are noted in the following plan summaries.

**Teachers' Retirement Association**

**A. Plan Description**

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

Teachers employed in Minnesota's public elementary and secondary school, charter schools and certain educational institutions maintained by the state (except those teachers employed by the cities of Duluth and St. Paul, and by the University of Minnesota system) are required to be TRA members. State university, community college, and technical college teachers first employed by the Minnesota State College and Universities (MnSCU) may elect TRA coverage within one year of eligible employment. Alternatively, these teachers may elect coverage through the Defined Contribution Retirement Plan (DCR) administered by MnSCU.

**Independent School District No. 14  
Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers' Retirement Association (Continued)**

**B. Benefits Provided**

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by *Minnesota Statute* and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

*Tier I Benefits*

Tier I	Step Rate Formula	Percentage
Basic	First ten years of service	2.2% per year
	All years after	2.7% per year
Coordinated	First ten years if service years are up to July 1, 2006	1.2% per year
	First ten years if service years are July 1, 2006, or after	1.4% per year
	All other years of service if service years are up to July 1, 2006	1.7% per year
	All other years of service if service years are July 1, 2006, or after	1.9% per year

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- 3% per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

*Tier II Benefits*

For years of service prior to July 1, 2006, a level formula of 1.7% per year for coordinated members and 2.7% per year for basic members is applied. For years of service July 1, 2006, and after, a level formula of 1.9% per year for Coordinated members and 2.7% for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under *Minnesota Statute*. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers' Retirement Association (Continued)**

**B. Benefits Provided (Continued)**

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.  
*Tier II Benefits (Continued)*

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

**C. Contribution Rate**

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended June 30, 2015, June 30, 2016, and June 30, 2017, were:

	<u>Employee</u>	<u>Employer</u>
Basic	11.0%	11.5%
Coordinated	7.5%	7.5%

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers' Retirement Association (Continued)**

**C. Contribution Rate (Continued)**

The following is a reconciliation of employer contributions in TRA's CAFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations.

Employer contributions reported in TRA's CAFR Statement of Changes in Fiduciary Net Position	\$ 354,961,140
Deduct Employer contributions not related to future contribution efforts	26,356
Deduct TRA's contributions not included in allocation	<u>(442,978)</u>
Total employer contributions	354,544,518
Total non-employer contributions	<u>35,587,410</u>
Total contributions reported in schedule of employer and non-employer pension allocations	<u><u>\$ 390,131,928</u></u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

**Independent School District No. 14  
Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers' Retirement Association (Continued)**

**D. Actuarial Assumptions**

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability

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**Actuarial Information**

Valuation date	July 1, 2016
Experience study	June 5, 2015
Actuarial cost method	Entry Age Normal
Actuarial assumptions	
Investment rate of return	4.66%, from the single equivalent interest rate calculation
Price inflation	2.75%
Wage growth rate	3.50%
Projected salary increase	3.50-9.50%
Cost of living adjustment	2.00%

**Mortality Assumption**

Pre-retirement	RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale.
Post-retirement	RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of set rates. Generational projections uses the MP 2015 scale.
Post-disability	RP 2014 disabled retiree mortality table, without adjustment.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers' Retirement Association (Continued)**

**D. Actuarial Assumptions (Continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	Long-Term
Domestic stocks	45%	5.50%
International stocks	15	6.00
Bonds	18	1.45
Alternative assets	20	6.40
Unallocated cash	2	0.50
Total	<u>100%</u>	

The TRA actuary has determined the average of the expected remaining services lives of all members for fiscal year 2016 is six years. The "Difference Between Expected and Actual Experience", "Changes of Assumptions", and "Changes in Proportion" use the amortization period of six years in the schedule presented. The amortization period for "Net Difference between Projected and Actual Investment Earnings on Pension Plan Investments" is over a period of five years as required by GASB 68.

**E. Discount Rate**

The discount rate used to measure the total pension liability was 4.66%. This is a decrease from the discount rate at the prior measurement date of 8.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal 2017 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be depleted in 2052 and, as a result, the Municipal Bond Index Rate was used in determination of the Single Equivalent Interest Rate (SEIR). The long-term expected rate of return was applied to periods before 2052 and the Municipal Bond Index Rate of 3.01% was applied to periods on and after 2052, resulting in a SEIR of 4.66%. Based on Fiduciary Net Position at the prior year measurement date, the discount rate of 8.00% was used and it was not necessary to calculate the SEIR.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers' Retirement Association (Continued)**

**F. Net Pension Liability**

On June 30, 2017, the District reported a liability of \$74,657,968 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis, and Minneapolis School District. District proportionate share was 0.3130% at the end of the measurement period and 0.3011% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the district as its proportionate share of the net pension liability, the direct aid and total portion of the net pension liability that was associated with the district were as follows:

District's proportionate share of net pension liability	\$ 74,657,968
State's proportionate share of the net pension liability associated with the District	7,493,341

There was a change in actuarial assumptions that affected the measurement of the total liability since the prior measurement date. Post-retirement benefit adjustments are now assumed to remain level at 2.0% annually. While in the previous measurement the COLA increased to 2.5% in 2034.

For the year ended June 30, 2017, the District recognized pension expense of \$111,881,031. It also recognized \$1,046,321 as an increase to pension expense for the support provided by direct aid.

On June 30, 2017, the District had deferred resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 733,961	\$ 2,080
Net difference between projected and actual earnings on plan investments	3,164,872	-
Changes in assumptions	42,528,189	-
Changes in proportion	613,445	748,266
District's contributions subsequent to measurement date	<u>1,349,999</u>	<u>-</u>
Total	<u>\$ 48,390,466</u>	<u>\$ 750,346</u>

**Independent School District No. 14  
Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers' Retirement Association (Continued)**

**F. Net Pension Liability (Continued)**

\$1,349,999 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017.

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

2018		\$ 9,037,166
2019		9,037,173
2020		10,173,652
2021		9,640,052
2022		<u>8,402,078</u>
Total		<u><u>\$ 46,290,121</u></u>

**G. Pension Liability Sensitivity**

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 4.66% as well as the liability measured using 1 percent lower and 1 percent higher.

District proportionate share of NPL		
1% decrease (3.66%)	Current (4.66%)	1% increase (5.66%)
\$ 96,178,124	\$ 74,657,968	\$ 57,130,503

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis, and Minneapolis School District.

**H. Pension Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That can be obtained at [www.MinnesotaTRA.org](http://www.MinnesotaTRA.org), or by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000, or by calling (651) 296-2409 or (800) 657-3669.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association**

**A. Plan Description**

The District participates in the following cost-sharing multiple-employer defined benefit pension plans administered by PERA. PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan (General Employees Plan (accounted for in the General Employees Fund))

All full-time and certain part-time employees of the District other than teachers are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

**B. Benefits Provided**

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature.

Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90% funded for two consecutive years are given 2.5% increases. Members in plans that have not exceeded 90% funded, or have fallen below 80%, are given 1% increases.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

**General Employees Plan Benefits**

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.2% of average salary for each of the first ten years and 1.7% for each remaining year. Under Method 2, the annuity accrual rate is 1.7% for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**C. Contributions**

*Minnesota Statutes* Chapter 353 set the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.5% of their annual covered salary in fiscal year 2017. The District was required to contribute 7.5% for Coordinated Plan members in fiscal year 2017. The District's contributions to the General Employees Fund for the year ended June 30, 2017, were \$462,526. The District's contributions were equal to the required contributions as set by state statute.

**D. Pension Costs**

General Employees Fund Pension Costs

At June 30, 2017, the District reported a liability of \$7,737,887 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$6 million to the fund in 2016. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$101,013. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2015, through June 30, 2016, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2016, the District's proportion was 0.0953%, which was an increase/decrease of 0.0033% from its proportion measured as of June 30, 2015.

For the year ended June 30, 2017, the District recognized pension expense of \$809,848 for its proportionate share of the General Employees Plan's pension expense. Included in this amount, the District recognized \$30,119 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$6 million to the General Employees Fund.

At June 30, 2017, the District reported its proportionate share of GERF's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the sources on the following page.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**D. Pension Costs (Continued)**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 26,457	\$ 634,336
Changes in actuarial assumptions	1,692,758	-
Difference between projected and actual investments earnings	782,100	-
Change in proportion	-	398,374
Contributions paid to PERA subsequent to the measurement date	462,526	-
Total	\$ 2,963,841	\$ 1,032,710

\$462,526 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense Amount
2018	\$ 342,357
2019	138,226
2020	708,519
2021	279,503
Total	\$ 1,468,605

**E. Actuarial Assumptions**

The total pension liability in the June 30, 2016, actuarial valuation was determined using the entry age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50 % Per year
Active member payroll growth	3.25 % Per year
Investment rate of return	7.50 %

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**E. Actuarial Assumptions (Continued)**

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP 2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1% per year for all future years for the General Employees Plan.

Actuarial assumptions used in the June 30, 2016, valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2015.

The following changes in actuarial assumptions occurred in 2016:

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term</u>
Domestic stocks	45%	5.50%
Internal stocks	15%	6.00
Bonds	18%	1.45
Alternative assets	20%	6.40
Cash	2%	0.50
	<hr/>	
Total	<u>100%</u>	

**Independent School District No. 14  
Notes to Financial Statements**

**NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**F. Discount Rates**

The discount rate used to measure the total pension liability in 2016 was 7.5%, a reduction from the 7.9% used in 2015. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in *Minnesota Statutes*. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**G. Pension Liability Sensitivity**

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate 6.5%	Discount Rate 7.5%	1% Increase in Discount Rate 8.5%
District's proportionate share of the PERA net pension liability	\$ 10,990,093	\$ 7,737,887	\$ 5,058,955

**H. Pension Plan Fiduciary Net Position**

Detailed information about the General Employees Fund's fiduciary net position is available in a separately-issued PERA financial report that includes the financial statements and required supplementary information. That report may be obtained on the Internet at [www.mnpera.org](http://www.mnpera.org).

**NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN**

**A. Plan Description**

The District provides a single-employer defined benefit health care plan to eligible retirees. The plan offers medical coverage. Medical coverage is administered by HealthPartners. It is the District's policy to periodically review its medical coverage and to obtain requests for proposals in order to provide the most favorable benefits and premiums for District employees and retirees.

The District provides post employment retirement benefits to pay health and life insurance premiums for certain retired District personnel. Benefits are paid on behalf of retired administrative personnel to Medicare eligibility and other qualified staff to Medicare eligibility at which time benefits cease.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**B. Funding Policy**

Retirees contribute to the health care plan at the same rate as District employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the District, based on the contract terms with HealthPartners. The required contributions are based on projected pay-as-you-go financing requirements. For year 2017, the District contributed \$303,571 to the plan. As of June 30, 2017, there were approximately 18 retirees receiving health benefits from the District's health plan.

**C. Annual Other Post Employment Benefits Cost and Net Other Post Employment Benefits Obligation**

The District's annual other post employment benefits (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the District's annual OPEB cost of the year, the amount actually contributed to the plan and changes in the District's net OPEB obligation to the plan.

ARC	\$ 488,290
Interest on net OPEB obligation	(14,434)
Adjustment to ARC	24,186
Annual OPEB cost (expense)	498,042
Contributions made	(303,571)
Increase in net OPEB obligation	194,471
Net OPEB obligation - beginning of year	(481,117)
Net OPEB obligation - end of year	\$ (286,646)

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2015, 2016, and 2017 was as follows:

Year Ended	Annual OPEB Cost	Employer Contribution	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation (Asset)
06/30/15	\$ 553,680	\$ 350,129	63%	\$ (731,554)
06/30/16	545,593	295,156	54%	(481,117)
06/30/17	498,042	303,571	61%	(286,646)

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**D. Funded Status and Funding Progress**

As of July 1, 2016, the most recent actuarial valuation date, the District had no assets deposited to fund the plan. The actuarial accrued liability for benefits was \$3,541,366 and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$3,541,366. The covered payroll (annual payroll of active employees covered by the plan) was \$21,180,465, and the ratio of the UAAL to the covered payroll was 16.7%.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The Schedule of Funding Progress – Other Post Employment Benefits, presented as required supplementary information following the Notes to the Financial Statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

On July 2, 2009, the District issued \$5,485,000 G.O. Taxable OPEB Bonds, Series 2009A to fund part of the OPEB liability. Since these proceeds were placed in a revocable trust, the funding of the obligation does not qualify as funding the liability under GASB Statement No. 45. The activity related to the OPEB revocable trust can be noted in the OPEB Internal Service Fund. As of June 30, 2017, the ending market value of these assets was \$4,419,964.

**E. Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

At the July 1, 2016, the actuarial valuation date, the projected unit credit with 30 year amortization of the market value of assets method was used. The actuarial assumptions included a 3.0% discount rate. At the actuarial valuation date, the annual health care cost trend rate was calculated to be 6.75% initially, reduced incrementally to an ultimate rate of 5% after 7 years. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2017 was 30 years.

**Independent School District No. 14**  
**Notes to Financial Statements**

**NOTE 9 – COMMITMENTS**

As of June 30, 2017, the District had the following commitments:

<u>Project</u>	<u>Contractor</u>	<u>Original Contract Amount</u>	<u>Remaining Commitment</u>
Pavement Improvements	Bituminous Roadways Inc	\$ 869,000	\$ 820,000
HS/MS Remodel	Morcon Construction	5,785,000	3,538,842
RLS Alternations	Karkela Construction	892,890	341,313

**NOTE 10 – GASB STANDARDS ISSUED BUT NOT YET IMPLEMENTED**

GASB has issued GASB statement 75 relating to accounting and financial reporting for postemployment benefits other than pensions. The new statement requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information (RSI) about OPEB liabilities.

**REQUIRED SUPPLEMENTARY INFORMATION**

**Independent School District No. 14**  
**Schedule of Funding Progress - Other Post Employment Benefits**  
**June 30, 2017**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Projected Unit Credit (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
07/01/08	\$ -	\$ 5,378,025	\$ 5,378,025	0.0%	\$ 15,753,694	34.1%
07/01/10	-	4,387,147	4,387,147	0.0%	16,920,884	25.9%
07/01/12	-	4,123,951	4,123,951	0.0%	17,298,049	23.8%
07/01/14	-	3,965,795	3,965,795	0.0%	20,248,125	19.6%
07/01/16	-	3,541,366	3,541,366	0.0%	21,180,465	16.7%

**Independent School District No. 14**  
**Schedule of District's and Non-Employer Proportionate Share**  
**of Net Pension Liability**  
**Last Ten Years General Employees Retirement Fund**

For Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.1101%	\$ 5,171,946	\$ -	\$ 5,171,946	\$ 5,778,869	89.5%	78.7%
2015	0.0986%	5,109,964	-	5,109,964	5,696,880	89.7%	76.8%
2016	0.0953%	7,737,887	101,013	7,838,900	5,910,760	130.9%	68.9%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Schedule of District's and Non-Employer Proportionate Share**  
**of Net Pension Liability**  
**Last Ten Years TRA Retirement Fund**

For Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.3144%	\$ 14,487,326	\$ 1,019,111	\$ 15,506,437	\$ 14,351,614	100.9%	81.5%
2015	0.3011%	18,626,013	2,284,436	20,910,449	15,281,867	121.9%	76.8%
2016	0.3130%	74,657,968	7,493,341	82,151,309	16,280,760	458.6%	44.9%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Independent School District No. 14  
Schedule of District Contributions  
General Employees Retirement Fund  
Last Ten Years**

Fiscal Year Ending June 30,	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 418,968	\$ 418,968	\$ -	\$ 5,778,869	7.25%
2015	427,266	427,266	-	5,696,880	7.50%
2016	443,307	443,307	-	5,910,760	7.50%
2017	462,526	462,526	-	6,167,013	7.50%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Schedule of District Contributions  
TRA Retirement Fund  
Last Ten Years**

Fiscal Year Ending June 30,	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 1,004,613	\$ 1,004,613	\$ -	\$ 14,351,614	7.0%
2015	1,146,140	1,146,140	-	15,281,867	7.5%
2016	1,221,057	1,221,057	-	16,280,760	7.5%
2017	1,349,999	1,349,999	-	17,999,987	7.5%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Independent School District No. 14**  
**Notes to the Required Supplementary Information**

**TRA Retirement Fund**

**2016 Changes**

Changes in Actuarial Assumptions

- The COLA was not assumed to increase for funding or the GASB calculation. It remained at 2% for all future years.
- The price inflation assumption was lowered from 3% to 2.75%.
- The general wage growth and payroll growth assumptions were lowered from 3.75% to 3.5%.
- Minor changes as some durations for the merit scale of the salary increase assumption.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back six years, and female rates set back five years. Generational projection uses the MP 2015 scale.
- The post-retirement mortality assumption was changed to the RP 2014 white collar annuitant table, male rates set back three years, and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP 2015 scale.
- The post-disability mortality assumption was changed to the RP 2014 disabled retiree mortality table, without adjustment.
- Separate retirement assumptions for members hired before or after July 1, 1989, were created to better reflect each group's behavior in light of different requirements for retirement eligibility.
- Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.
- A minor adjustment and simplification of the assumption regarding the election of optional form of annuity payment at retirement were made.

**2015 Changes**

Changes of Benefit Terms

- The DTRFA was merged into TRA on June 30, 2015.

Changes in Actuarial Assumptions

- The annual COLA for the June 30, 2015, valuation assumed 2%. The prior year valuation used 2% with an increase to 2.5% commencing in 2034. The discount rate used to measure the total pension liability was 8.0%. This is a decrease from the discount rate at the prior measurement date of 8.25%.

**General Employees Fund**

**2016 Changes**

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, the inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

**Independent School District No. 14**  
**Notes to the Required Supplementary Information**

**General Employees Fund (Continued)**

**2015 Changes**

Changes in Plan Provisions

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

**SUPPLEMENTARY INFORMATION**

**Independent School District No. 14**  
**Combining Balance Sheet -**  
**Nonmajor Governmental Funds**  
**June 30, 2017**

	Special Revenue		
	Food Service	Community Service	Total
<b>Assets</b>			
Cash and investments	\$ 588,016	\$ 639,895	\$ 1,227,911
Current property taxes receivable	-	153,855	153,855
Delinquent property taxes receivable	-	2,931	2,931
Accounts receivable, net of allowance	380	22,553	22,933
Due from Department of Education	764	19,970	20,734
Due from other Minnesota school districts	-	3,433	3,433
Due from other governmental units	346	41,631	41,977
Inventory	10,052	-	10,052
Prepaid items	175	4,275	4,450
	<b>\$ 599,733</b>	<b>\$ 888,543</b>	<b>\$ 1,488,276</b>
<b>Liabilities</b>			
Accounts payable	\$ 8,064	\$ 26,223	\$ 34,287
Salaries and benefits payable	10,966	72,216	83,182
Due to other Minnesota districts	-	25,406	25,406
Due to other governmental units	-	8,278	8,278
Unearned revenue	17,622	9,548	27,170
	<b>36,652</b>	<b>141,671</b>	<b>178,323</b>
<b>Deferred Outflows of Resources</b>			
Unavailable revenue - delinquent property taxes	-	2,323	2,323
Property taxes levied for subsequent year's expenditures	-	329,630	329,630
	<b>-</b>	<b>331,953</b>	<b>331,953</b>
<b>Fund Balances</b>			
Nonspendable	10,227	4,275	14,502
Restricted	552,854	410,644	963,498
	<b>563,081</b>	<b>414,919</b>	<b>978,000</b>
	<b>\$ 599,733</b>	<b>\$ 888,543</b>	<b>\$ 1,488,276</b>
Total liabilities, deferred inflows of resources, and fund balances	<b>\$ 599,733</b>	<b>\$ 888,543</b>	<b>\$ 1,488,276</b>

<u>Debt Service</u>	
Post	
Employment	Total Nonmajor
Benefits Debt	Funds
Service	
\$ 437,210	\$ 1,665,121
275,668	429,523
4,547	7,478
-	22,933
-	20,734
-	3,433
-	41,977
-	10,052
-	4,450
<u>\$ 717,425</u>	<u>\$ 2,205,701</u>
\$ -	\$ 34,287
-	83,182
-	25,406
-	8,278
-	27,170
<u>-</u>	<u>178,323</u>
3,758	6,081
562,043	891,673
<u>565,801</u>	<u>897,754</u>
-	14,502
151,624	1,115,122
<u>151,624</u>	<u>1,129,624</u>
<u>\$ 717,425</u>	<u>\$ 2,205,701</u>

**Independent School District No. 14**  
**Combining Statement of Revenues, Expenditures, and Changes**  
**and Changes in Fund Balances - Nonmajor Governmental Funds**  
**Year Ended June 30, 2017**

	Special Revenue		
	Food Service	Community Service	Total
<b>Revenues</b>			
Local property taxes	\$ -	\$ 358,741	\$ 358,741
Other local and county revenues	18,995	1,878,151	1,897,146
Revenue from state sources	140,563	617,491	758,054
Revenue from federal sources	1,614,790	-	1,614,790
Sales and other conversion of assets	355,851	-	355,851
Total revenues	<u>2,130,199</u>	<u>2,854,383</u>	<u>4,984,582</u>
<b>Expenditures</b>			
Current			
Food service	1,793,440	-	1,793,440
Community education and services	-	2,741,436	2,741,436
Capital outlay			
Food service	331,692	-	331,692
Community education and services	-	7,789	7,789
Debt service			
Principal	-	-	-
Interest and fiscal charges	-	-	-
Total expenditures	<u>2,125,132</u>	<u>2,749,225</u>	<u>4,874,357</u>
Excess of revenues over expenditures	5,067	105,158	110,225
<b>Other Financing Sources</b>			
Transfers in	-	101,587	101,587
Net change in fund balances	5,067	206,745	211,812
<b>Fund Balances</b>			
Beginning of year	<u>558,014</u>	<u>208,174</u>	<u>766,188</u>
End of year	<u>\$ 563,081</u>	<u>\$ 414,919</u>	<u>\$ 978,000</u>

<u>Debt Service</u>	
Post	
Employment	Total
Benefits Debt	Nonmajor
Service	Funds
\$ 580,521	\$ 939,262
-	1,897,146
-	758,054
-	1,614,790
-	355,851
580,521	5,565,103
-	1,793,440
-	2,741,436
-	331,692
-	7,789
375,000	375,000
189,827	189,827
564,827	5,439,184
15,694	125,919
-	101,587
15,694	227,506
135,930	902,118
\$ 151,624	\$ 1,129,624

**Independent School District No. 14**  
**Combining Statement of Net Position - Internal Service Funds**  
**June 30, 2017**

	Self Insurance	OPEB Revocable Trust	Total Internal Service Funds
<b>Assets</b>			
Cash and cash equivalents	\$ 1,403,676	\$ 247,213	\$ 1,650,889
Investments	-	4,172,751	4,172,751
Accounts receivable	6,096	8,046	14,142
Interest receivable	-	76,277	76,277
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total assets	<u>\$ 1,409,772</u>	<u>\$ 4,504,287</u>	<u>\$ 5,914,059</u>
<b>Liabilities</b>			
Accounts payable	\$ 2,310	\$ -	\$ 2,310
Incurred but not reported claims	165,657	-	165,657
Total liabilities	<u>167,967</u>	<u>-</u>	<u>167,967</u>
<b>Net Position</b>			
Unrestricted	<u>1,241,805</u>	<u>4,504,287</u>	<u>5,746,092</u>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total liabilities and net position	<u>\$ 1,409,772</u>	<u>\$ 4,504,287</u>	<u>\$ 5,914,059</u>

**Independent School District No. 14**  
**Combining Statement of Revenues, Expenses, and Changes**  
**in Fund Net Position - Internal Service Funds**  
**Year Ended June 30, 2017**

	<u>Self Insurance</u>	<u>OPEB Revocable Trust</u>	<u>Total Internal Service Funds</u>
<b>Operating Revenues</b>			
Charges for services	\$ 5,380,427	\$ 93,636	\$ 5,474,063
<b>Operating Expense</b>			
Insurance	4,579,887	171,109	4,750,996
Administrative	585,110	-	585,110
Total Operating Expenses	<u>5,164,997</u>	<u>171,109</u>	<u>5,336,106</u>
Operating income (loss)	215,430	(77,473)	137,957
<b>Nonoperating Revenues</b>			
Investment income	<u>-</u>	<u>43,652</u>	<u>43,652</u>
Change in net position	215,430	(33,821)	181,609
<b>Net Position</b>			
Beginning of year	<u>1,026,375</u>	<u>4,538,108</u>	<u>5,564,483</u>
End of year	<u><u>\$ 1,241,805</u></u>	<u><u>\$ 4,504,287</u></u>	<u><u>\$ 5,746,092</u></u>

**Independent School District No. 14**  
**Combining Statement of Cash Flows - Internal Service Funds**  
**Year Ended June 30, 2017**

	Self Insurance	OPEB Revocable Trust	Total Internal Service Funds
<b>Cash Flows - Operating Activities</b>			
Receipts from district contribution	\$ -	\$ 85,590	\$ 85,590
Receipts from employees	5,374,331	-	5,374,331
Payments to vendors	(5,218,688)	(171,109)	(5,389,797)
Net cash flows - operating activities	155,643	(85,519)	70,124
<b>Cash Flows - Investing Activities</b>			
Net sale/(purchase) of investments	-	73,383	73,383
Interest received	-	26,727	26,727
Net cash flows - investing activities	-	100,110	100,110
Net change in cash and cash equivalents	155,643	14,591	170,234
<b>Cash and Cash Equivalents</b>			
Beginning of year	1,248,033	232,622	1,480,655
End of year	\$ 1,403,676	\$ 247,213	\$ 1,650,889
<b>Reconciliation of Operating Income (Loss) to Net Cash Flows - Operating Activities</b>			
Operating income (loss)	\$ 215,430	\$ (77,473)	\$ 137,957
Adjustments to reconcile operating income (loss) to net cash flows - operating activities			
Accounts Receivable	(6,096)	(8,046)	(14,142)
Change in assets and liabilities accounts payable	(53,691)	-	(53,691)
Net cash flows - operating activities	\$ 155,643	\$ (85,519)	\$ 70,124
<b>Non Cash Financing Activities</b>			
Purchase (sale) of investments	\$ -	\$ (73,383)	\$ (73,383)

**Independent School District No. 14**  
**Uniform Financial Accounting and Reporting Standards**  
**Compliance Table**  
**Year Ended June 30, 2017**

	Audit	UFARS	Audit-UFARS		Audit	UFARS	Audit-UFARS
<b>01 General Fund</b>				<b>06 Building Construction Fund</b>			
Total revenue	\$ 41,992,375	\$ 41,992,374	\$ 1	Total revenue	\$ 117,662	\$ 117,662	\$ -
Total expenditures	41,030,863	41,030,862	1	Total expenditures	15,121,152	15,121,151	1
<i>Nonspendable:</i>				<i>Nonspendable:</i>			
460 Nonspendable fund balance	152,204	152,204	-	460 Nonspendable fund balance	-	-	-
<i>Restricted/reserved:</i>				<i>Restricted/reserved:</i>			
403 Staff Development	-	-	-	407 Capital Projects Levy	875,974	875,974	-
406 Health And Safety	(136,755)	(136,756)	1	413 Building Projects funded by COP	-	-	-
407 Capital Projects Levy	4,876	4,874	2	467 Long-term Facilities Maintenance	-	-	-
408 Cooperative Programs	-	-	-	<i>Restricted:</i>			
413 Alternative Facility Program	-	-	-	464 Restricted fund balance	7,887,187	7,887,187	-
414 Operating Debt	-	-	-	<i>Unassigned:</i>			
416 Levy Reduction	-	-	-	463 Unassigned fund balance	-	-	-
417 Taconite Building Maintenance	-	-	-				
424 Operating Capital	266,547	266,547	-	<b>07 Debt Service Fund</b>			
426 \$25 Taconite	-	-	-	Total revenue	\$ 4,127,201	\$ 4,127,200	\$ 1
427 Disabled Accessibility	-	-	-	Total expenditures	23,989,882	23,989,882	-
428 Learning and Development	-	-	-	<i>Nonspendable:</i>			
434 Area Learning Center	-	-	-	460 Nonspendable fund balance	-	-	-
435 Contracted Alternative Programs	-	-	-	<i>Restricted/reserved:</i>			
436 State Approved Alternative Program	-	-	-	425 Bond refunding	0	-	-
438 Gifted And Talented	-	1	(1)	451 QZAB and QSCB payments	-	-	-
441 Basic Skills Programs	-	-	-	<i>Restricted:</i>			
445 Career Technical Programs	-	-	-	464 Restricted fund balance	903,841	903,840	1
448 Achievement And Integration Revenue	-	-	-	<i>Unassigned:</i>			
449 Safe School Crime	53,251	53,250	1	463 Unassigned fund balance	-	-	-
450 Transition To Pre-kindergarten	-	-	-				
451 Qzab And Qscb Payments	-	-	-	<b>08 Trust Fund</b>			
452 Opeb Liabilities Not Held In Trust	-	-	-	Total revenue	\$ -	\$ -	\$ -
453 Unfunded Severance And Retirement Levy	-	-	-	Total expenditures	-	-	-
467 Long-term Facilities Maintenance	(327,235)	(327,234)	(1)	<i>Unassigned:</i>			
472 Medical Assistance	72,125	72,125	-	422 Unassigned fund balance (net position)	-	-	-
<i>Restricted:</i>							
464 Restricted fund balance	-	-	-	<b>20 Internal Service Fund</b>			
<i>Committed:</i>				Total revenue	\$ 5,380,427	\$ 5,380,427	\$ -
418 Committed for separation	-	-	-	Total expenditures	5,164,997	5,164,996	1
461 Committed	-	-	-	<i>Unassigned:</i>			
<i>Assigned:</i>				422 Unassigned fund balance (net position)	1,241,805	1,241,806	(1)
462 Assigned fund balance	2,809,964	2,809,964	-				
<i>Unassigned:</i>				<b>25 OPEB Revocable Trust</b>			
422 Unassigned fund balance (net position)	2,458,210	2,458,211	(1)	Total revenue	\$ 137,288	\$ 137,289	\$ (1)
				Total expenditures	171,109	171,109	-
				<i>Unassigned:</i>			
<b>02 Food Services Fund</b>				422 Unassigned fund balance (net position)	-	4,504,288	(4,504,288)
Total revenue	\$ 2,130,199	\$ 2,130,199	\$ -	<b>45 OPEB Irrevocable Trust</b>	4,504,287	-	-
	2,125,132	2,125,134	(2)	Total expenditures	-	-	-
<i>Nonspendable:</i>				Total revenue	-	-	-
460 Nonspendable fund balance	10,227	10,227	-	422 Unassigned fund balance (net position)	-	-	-
See notes to required supplementary information.							
452 OPEB liabilities not held in trust	-	-	-	<b>47 OPEB Debt Service</b>			
<i>Restricted:</i>				Total revenue	\$ 580,521	\$ 580,521	\$ -
464 Restricted fund balance	552,854	552,853	1	Total expenditures	564,827	564,828	(1)
<i>Unassigned:</i>				<i>Nonspendable:</i>			
463 Unassigned fund balance	-	-	-	460 Nonspendable fund balance	-	-	-
				<i>Restricted:</i>			
<b>04 Community Service Fund</b>				425 Bond refundings	-	-	-
Total revenue	\$ 2,854,383	\$ 2,854,384	\$ (1)	464 Restricted fund balance	151,624	151,624	-
Total expenditures	2,749,225	2,749,224	1	<i>Unassigned:</i>			
<i>Nonspendable:</i>				463 Unassigned fund balance	-	-	-
460 Nonspendable fund balance	4,275	4,275	-				
<i>Restricted/reserved:</i>							
426 \$25 taconite	-	-	-				
431 Community Education	254,936	254,936	-				
440 ECFE	69,774	69,774	-				
444 School Readiness	47,766	47,766	-				
447 Adult Basic Education	-	-	-				
452 OPEB liabilities not held in trust	-	-	-				
<i>Restricted:</i>							
464 Restricted fund balance	38,168	38,169	(1)				
<i>Unassigned:</i>							
463 Unassigned fund balance	-	-	-				

**Independent School District No. 14**  
**Schedule of Expenditures of Federal Awards**  
**Year Ended June 30, 2017**

Federal Agency/Pass Through Agency/Program Title	CFDA Number	Expenditures
<b>U.S. Department of Agriculture</b>		
Through Minnesota Department of Education		
Child Nutrition Cluster		
Commodities Programs	10.555	\$ 129,711
School Breakfast	10.553	420,642
National School Lunch	10.555	962,852
Summer Food Service	10.559	26,516
National School Lunch Program- Equipment Grant	10.555	18,765
Ship Grant	10.555	4,878
Total Child Nutrition Cluster		<u>1,563,364</u>
Fresh Fruit and Vegetables	10.582	56,304
Total U.S. Department of Agriculture		<u>1,619,668</u>
<b>U.S. Department of Education</b>		
Through Minnesota Department of Education		
Title I, Part A	84.010	518,042
Title II, Part A - Improving Teacher Quality	84.367	109,450
Title III, Part A - English Language Acquisition	84.365	53,177
Special Education Cluster		
Special Education	84.027	443,688
Special Education Family Engagement Training	84.027A	2,156
Special Education - Preschool Grant	84.173	14,071
Total Special Education Cluster		<u>459,915</u>
Infants and Toddlers	84.181	4,134
Carl Perkins	84.048A	18,197
Total U.S. Department of Education		<u>1,162,915</u>
<b>U.S. Department Homeland Security</b>		
Direct from U.S. Department of Homeland Security		
FEMA	97.036	1,835
Total federal expenditures		<u><u>\$ 2,784,418</u></u>

**Independent School District No. 14**  
**Notes to the Schedule of Expenditures of Federal Awards**

**NOTE 1 – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of the financial statements.

**NOTE 2 – PASS-THROUGH GRANT NUMBERS**

All pass-through entities listed above use the same CFDA numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.

**NOTE 3 – INVENTORY**

Inventories of commodities donated by the U.S. Department of Agriculture are recorded at market value in the Food Service Fund as inventory. Revenue and expenditures are recorded when commodities are used.

**NOTE 4 – INDIRECT COST RATE**

The District did not elect to use the 10 percent de minimis indirect cost rate.

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**Report on Internal Control over Financial Reporting  
and on Compliance and Other Matters Based on an Audit  
of Financial Statements Performed in Accordance  
With *Government Auditing Standards***

**Independent Auditor's Report**

To the School Board  
Independent School District No. 14  
Fridley, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 14, Fridley, Minnesota, as of and for the year ending June 30, 2017, and the related notes to financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 11, 2017.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



### **Internal Control over Financial Reporting (Continued)**

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance that we consider to be a significant deficiency in internal control, described as Audit Finding 2002-001.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **District's Response to the Findings**

The District's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*BergankDV Ltd.*

Minneapolis, Minnesota  
December 11, 2017

**Report on Compliance for Each Major  
Federal Program and on Internal Control over  
Compliance Required by the Uniform Guidance**

**Independent Auditor's Report**

To the School Board  
Independent School District No. 14  
Fridley, Minnesota

**Report on Compliance for Each Major Federal Program**

We have audited Independent School District No. 14, Fridley, Minnesota, compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2017. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Cost, in Accordance with the Uniform Guidance.

**Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.



### **Opinion on Each Major Federal Program**

In our opinion, Independent School District No. 14 complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

### **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "BerganKDV Ltd." followed by a period.

Minneapolis, Minnesota  
December 11, 2017

**Independent School District No. 14  
Schedule of Findings and Questioned Costs  
in Accordance with the Uniform Guidance**

**SECTION I – SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
• Material weakness(es) identified?	No
• Significant deficiency(ies) identified?	Yes, Audit Finding 2002-001
Noncompliance material to financial statements noted?	No

**Federal Awards**

Type of auditor's report issued on compliance for major programs:	Unmodified
Internal control over major programs:	
• Material weakness(es) identified?	No
• Significant deficiency(ies) identified?	No
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516?	No

**Identification of Major Programs**

CFDA No.:	10.553, 10.555, 10.556, and 10.559
Name of Federal Program or Cluster:	Child Nutrition Cluster
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low risk auditee?	Yes

**Independent School District No. 14  
Schedule of Findings and Questioned Costs  
in Accordance with the Uniform Guidance**

**SECTION II – FINANCIAL STATEMENT FINDINGS**

**Audit Finding 2002-001**

*Criteria or Specific Requirement:*

Internal control that supports the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statements requires adequate segregation of accounting duties.

*Condition:*

During the year ended June 30, 2017, the District had a lack of segregation of accounting duties due to a limited number of office employees. This lack of segregation of accounting duties can be demonstrated in the following areas, which is not intended to be an all-inclusive list:

- The Accounts Payable Clerk enters invoices into the system and prepares the checks.
- The Accounting Supervisor has access to all areas of the accounting system.

*Context:*

This finding impacts the internal control for all significant accounting functions.

*Effect:*

The lack of adequate segregation of accounting duties could adversely affect the District's ability to initiate, record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

*Cause:*

There are a limited number of office employees.

*Recommendation:*

Continue to review the accounting system, including changes that may occur. Implement segregation whenever practical.

**Independent School District No. 14  
Schedule of Findings and Questioned Costs  
in Accordance with the Uniform Guidance**

**SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**Audit Finding 2002-01 (Continued)**

*Management's Response:*

**CORRECTIVE ACTION PLAN (CAP):**

1. Explanation of Disagreement with Audit Finding  
There is no disagreement with the audit finding.
  
2. Actions Planned in Response to Finding
  - a. As a mitigating control, the Accounting Supervisor receives a system report of checks prior to the preparation of checks for review. In addition, the Accounting Supervisor reviews the edit to the check register to verify that the edit was not changed after review.
  - b. The Accounting Supervisor has access to all areas of the accounting system. Segregation will be reviewed to determine whether access can feasibly be limited.
  
3. Official Responsible for Ensuring CAP  
Matt Hammer, Director of Finance, is the official responsible for ensuring corrective action of the deficiency.
  
4. Planned Completion Date for CAP  
The planned completion date for the CAP is June 30, 2018.
  
5. Plan to Monitor Completion of CAP  
The School Board will be monitoring this CAP.

**SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

There are no federal award findings or questioned costs.

**SECTION IV – PRIOR YEAR FINDINGS AND QUESTIONED COSTS**

There are no prior year federal award findings or questioned costs.

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## Report on Legal Compliance

### Independent Auditor's Report

To the School Board  
Independent School District No. 14  
Fridley, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 14, Fridley, Minnesota, as of and for the year ended June 30, 2017, and the related notes to financial statements, and have issued our report thereon dated December 11, 2017.

The *Minnesota Legal Compliance Audit Guide for School Districts* promulgated by the State Auditor pursuant to *Minnesota Statutes* § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the result of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Minneapolis, Minnesota  
December 11, 2017